City of Vaughan

Section 37 Policy Discussion

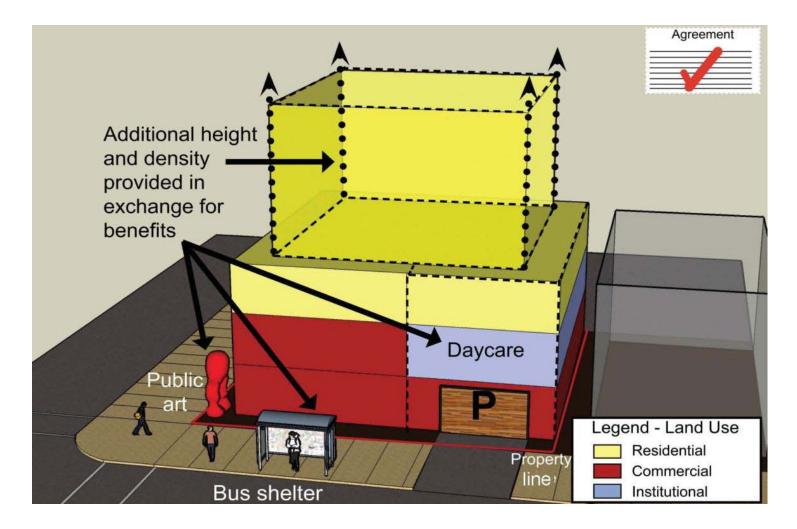
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gladki planning associates

- Section 37 background
- Proposed Policy
- Proposed Guideline

- Section 37 of the Planning Act authorizes local municipalities to increase zoned height and/or density of development in return for "facilities, services or matters"
- It also authorizes the municipality to enter into an agreement with the land owner to secure the benefits
- The agreement may be registered on title

Section 37 Background



VMC Sub Committee Report on Section 37

Section 37 Background-Other Municipal Experience

- Toronto has most extensive experience: since 1998, have raised 275+ million citywide (in 2012 dollars) plus in-kind benefits
- Benefits include public art, daycare, affordable housing, community service facilities, parks and streetscape improvements
- Burlington, Ottawa, Mississauga, London, Cambridge also have experience with Section 37

Section 37 Background-Other Municipal Experience

- York Region encourages use of Section 37 by local municipalities in support of compact and transit-oriented development
- Other municipalities have policies, but limited experience

Existing Section 10.1.2.9 of the Vaughan Official Plan 2010 includes a comprehensive list of benefits that can be secured as part of a Section 37 arrangement

Affordable housing Day care Cultural/community Environmental upgrades Transit connections

Heritage conservation Public art Parkland improvements Streetscape Improvements Land Existing Section 8.1.15 of the Vaughan Metropolitan Centre Secondary Plan lists a number of additional community benefits that may qualify for bonusing.

Subway entrancesCultural facilitiesSpecial parks facilitiesPublic amenitiesStructured parkingStreetscape ImprovementsCommunity facility upgradesStreetscape Improvements

- 1. Increased height and density may be authorized in return for provision of community benefits provided:
 - There is a reasonable planning relationship between the increase in height and density and the community benefits
 - The development represents good planning
 - Infrastructure can support the increase

- 2. Benefits would be over and above what can be otherwise secured through the Planning Act (park contributions) and DCs and may include:
 - Public art
 - Non profit/public cultural facilities
 - Park improvements above City standard
 - Upgrades to community facilities above City standards
 - Access to natural/environmental features
 - Access to public transit
 - Non profit day care
 - Upgrades to cultural heritage assets
 - Public Parking
 - District energy
 - Land for municipal purposes
 - Other improvements identified in local plans

3. Benefits to be determined based on:

- Objectives of the Official Plan
- Local community needs
- Unique needs based on intensification issues
- Priority given to benefits in geographic proximity to the development

- 4. Height and density increases to be implemented by a site specific bylaw
 - Bylaw will identify facilities, services and matters (i.e. community benefits) to be provided

Community benefits will be secured through a "Section 37" agreement between the City and the owner

Application Process

- Application to increase height and density above limits set in Official Plan to be subject to Section 37
- Exemptions to be identified by Council i.e. non profit development, or public facilities that benefit the community
- Size threshold: developments over 2000 sq m and 1000 sq m in additional density
- Planning Department responsible for administration

Good Planning

• **Planning staff will** review the application to determine consistency with other OP policies: urban design, transportation, environment etc. i.e. consistency with principles of good planning



Section 37 Implementation Guidelines--Principles

Establish a Reasonable Planning Relationship Between: Increase in Height and Density and Community Benefits

- Geographic proximity between development and community benefit
- First priority—in close proximity to the development
- Second priority—community benefits within local community
- Third priority—contributions to City-wide funds for such things as public art or major capital facilities

Section 37 Implementation Guidelines--Valuation

Step 3—Determine Increase in Land Value

- City will seek to achieve a value for community benefits equal to between 25-35% of the increase in land value
- Community benefits to be over and above Development Charges or what can otherwise be secured under the Planning Act
- The Real Estate Department will hire an appraiser, paid for by the applicant, to determine increase in land value
- In case of dispute, developer can seek second opinion on appraisal

Protocol for Determining Benefits

- Planning staff to manage negotiations
- Need to determine exact benefits to be provided—total to equal the value to accrue to the City
- Consult local studies (if these have been prepared), Official Plan policies, City Departments (Parks and Recreation, Transportation etc.),
- Consult Ward Councillor and seek community feedback at public meeting(s)
- Details of value of benefits and negotiation process to be included in comprehensive report on application to ensure transparency

Section 37 Implementation Guidelines--Example

A fund needs to be set up for Section 37 contributions by the Finance Department



Park Improvements



Community Facilities and Libraries



Heritage Preservation



Cultural Facilities



Public Art

Site Specific Bylaw

- Requirement that owner enter into a Section 37 Agreement prior to the adoption of the site specific bylaw by Council
- Contributions/benefits to be itemized in the site specific bylaw
- Cash contributions/benefits to be paid prior to release of building permit
- Cash payments to be placed in a special Section 37 Reserve Fund managed by the Finance Department

Section 37 Implementation Guidelines--Discussion

Questions?