## **CITY OF VAUGHAN**

## **EXTRACT FROM COUNCIL MEETING MINUTES OF APRIL 23, 2013**

Item 1, Report No. 3, of the Priorities and Key Initiatives Committee, which was adopted without amendment by the Council of the City of Vaughan on April 23, 2013.

# MACKENZIE HEALTH AND INFRASTRUCTURE ONTARIO MOVING FORWARD WITH HOSPITAL PLANNING WARD 1

The Priorities and Key Initiatives Committee recommends:

- 1) That the recommendation contained in the following report of the City Manager, the Commissioners of Planning, Engineering and Public Works, and Legal & Administrative Services & City Solicitor, dated April 15, 2013, be approved; and
- 2) That the following Communications be received:
  - C1 Presentation material titled "The New Mackenzie Vaughan Hospital Project", dated April 15, 2013;
  - C2 Presentation material titled "Coordinating Project Implementation, Mackenzie Vaughan Hospital Project"; and
  - C3 Presentation material titled "Introduction to Infrastructure Ontario and AFP", dated April 15, 2013.

## Recommendation

1

The City Manager, the Commissioners of Planning, Engineering and Public Works, and Legal & Administrative Services & City Solicitor recommend:

That the staff report and the presentation of Infrastructure Ontario be received for information.

# **Contribution to Sustainability**

Ensuring a development plan which supports the timely hospital development and maximizes economic development opportunities helps achieve the community objectives of providing health care and economic development on the lands.

## **Economic Impact**

There is no economic impact resulting from this report.

# **Communications Plan**

Not applicable

## **Purpose**

The purpose of this report is to provide a presentation from Mackenzie Health and Infrastructure Ontario on the progress on moving forward with Mackenzie Vaughan Hospital.

# **Background - Analysis and Options**

Mackenzie Health has completed the Stage 2 submission to the Ministry of Health and Long Term Care for the Mackenzie Vaughan Hospital project on March 1, 2013.

Infrastructure Ontario will be making a presentation on the Alternative Finance and Procurement (AFP) model and will provide Council with information on the Design Build Finance and Maintain

# **CITY OF VAUGHAN**

# **EXTRACT FROM COUNCIL MEETING MINUTES OF APRIL 23, 2013**

# Item 1, Priorities Report No. 3 - Page 2

(DBFM) process. The DBFM process has been used throughout Ontario for other large scale projects.

It is important that Council be aware of the process as it moves forward to facilitate the hospital project and maintain the hospital development schedule.

# Relationship to Vaughan Vision 2020/Strategic Plan

A hospital in Vaughan is one of Council's highest priorities.

# **Regional Implications**

None

# **Conclusion**

Staff recommend that the presentation of Mackenzie Health and Infrastructure Ontario be received for information.

# **Attachments**

None

# Report prepared by:

Heather Wilson Director of Legal Services



# 

by. And Stanonwala, Hesident and CLO, MacKellar

Markehzig013 Health



# About Mackenzie Health

- ✓ High quality, patient-centred health care
- ✓ Unique two-hospital model of care
- ✓ Single Governance
- ✓ Single Administration
- ✓ Single Foundation and Volunteer Association
- ✓ Strong Municipal, Regional and Provincial Support
- ✓ Strong financial position performance driven
- World class care close to home



# Our Commitment to our Community

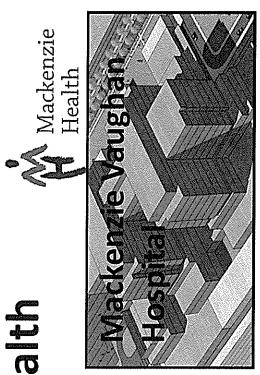
Create a world Best Patient Experience	Create a world-class health experience st Patient Safety, Access, Coordination of Care and Exceptional Service
Strategic Growth	The right services with the right partners, delivered by outstanding health professionals
Operational Excellence	Benchmark efficiency – to enable optimal investment in patient care

# Mackenzie Health

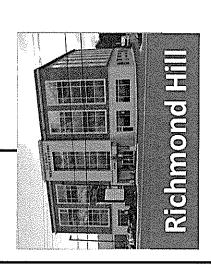


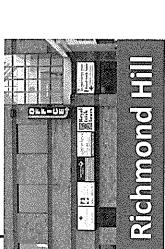


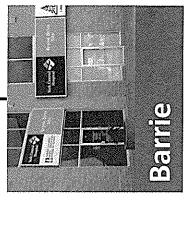
Hospitals Two



and a Network of Community Health Services

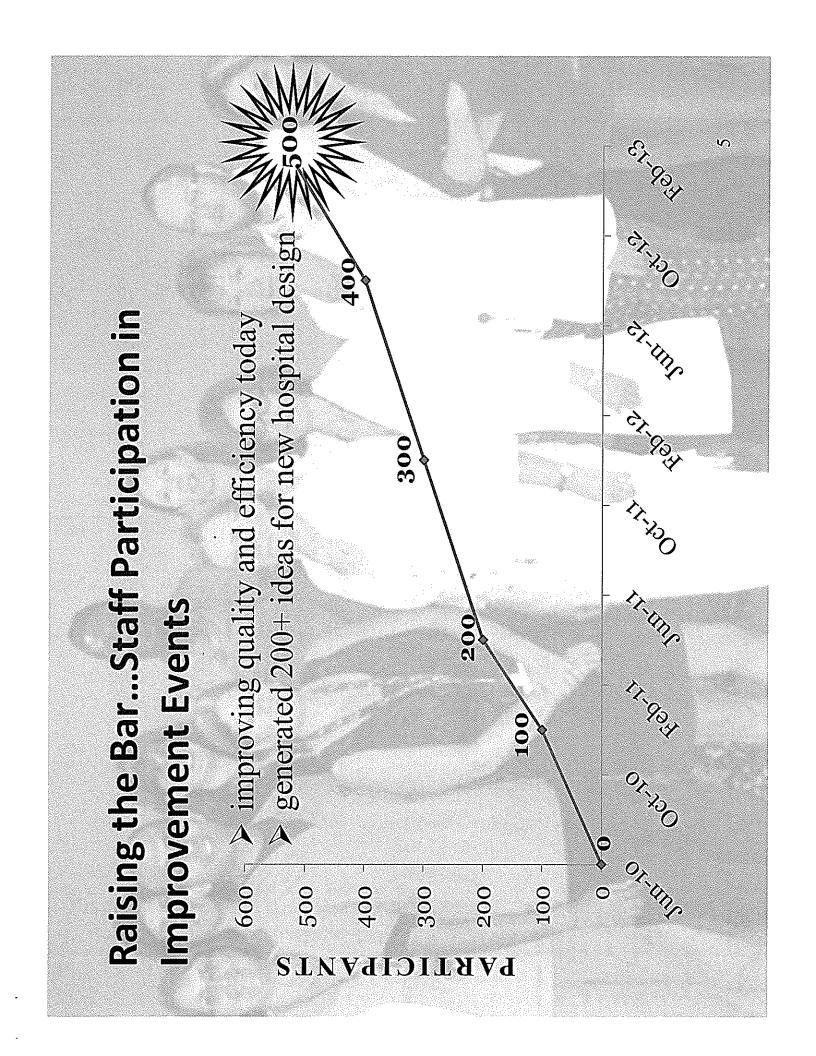






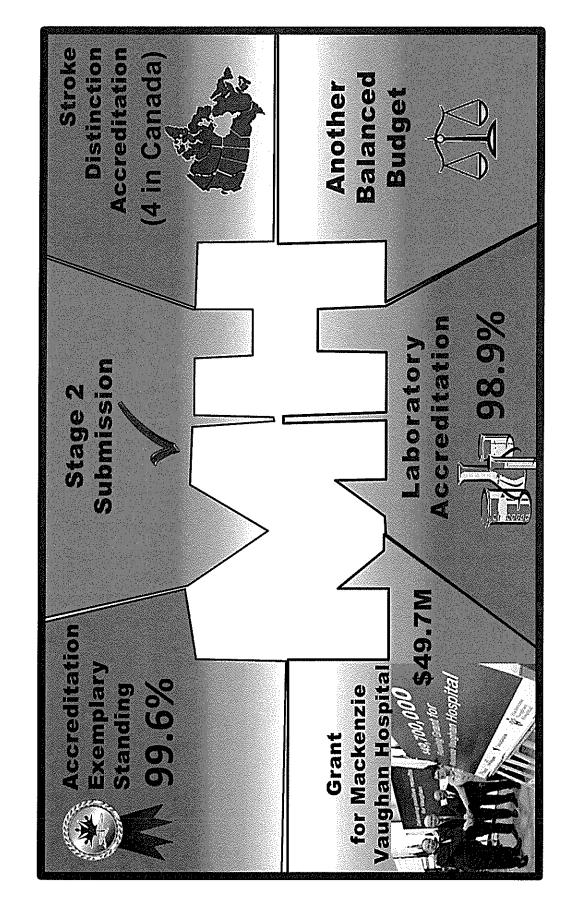


Vaughan



# 





# Ontario Government Approva

Mackenzie Health

Mackenzie Health has approval for:

- Mackenzie Vaughan The building of the Hospital
- project tender in Issuing of the 2014/15

Ministry of Health and Long-Term Care Office of the Minister

10\* From, Hypburn Brock 80 Gegeneroe Street Tworko ON 117A 2C4 Tef 416-227-4300 Fax 416-226-1571 www.faqalli.gov.ci.ca

10' tingo, katica habum 80, ruo Grauveno Torento ON NIA 2CA 164 418-222-4309 1646-419-225-1571 www.hoolib.gov.or.co Bureau du ministre

Linistère de la Santé et des Soins de longue durée

HLTC3065FL-2011-606

10 Trench Street Richmond Hill ON L4C 4Z3 Ms. Dina Pafozzi, Chair Board of Directors York Central Hospitat

Dear Ms. Patozzi: Circ.

i am pleased to advise you that York Centrat Hospital's (YCH) new Vaughan hospital project is included as part of our Government's multi-year infrastructure investment plan, Building Together.

The Government recognizes the tremendous impact this project will have on the patients, staff and community. Bricks, mortar and state-of-the-art equipment help doctors, nurses and other health care professionals to provide the best possible care

I fully recognize the importance of this project to your community. Pleaso extend my thanks to everyone at YCH for the hard work in making this project possible.

The Ministry of Health and Long-Term Care (the ministry) has received the Government's fiscal approval for the YCH's new Vaughan hospital project to begin the tendering process in the 2014/15 provincial fiscal year.

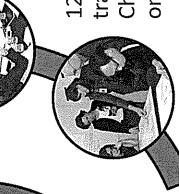
planning and design costs as part of the hospital's new Vaughan hospital project.
The cost share of the planning and design costs will be provided in accordance with ministry policies and will be part of the final cost-sharing arrangement for the new Vaughan hospital project upon commercial close or award of a construction contract. The ministry has previously provided funding for capital planning. As you know, the hospital has agreed to assume initial responsibility for the capital costs associated with the balance of planning and design, therefore the ministry will treat these



# Expertise For Planning Mackenzie Vaughan Hospital

400+ Mackenzie Health staff and physicians contributed to the Stage 2 Submission

Clinical and operational expertise in planning and design

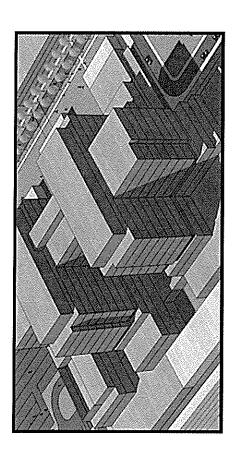


120 internal experts are specially trained as Redevelopment Champions, ready to begin work on Stage 3

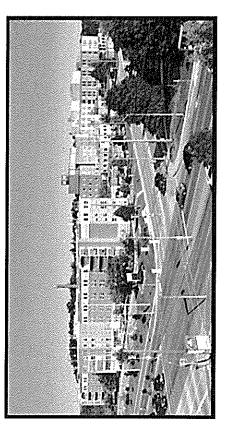
# Mackenzie Health Foundation



\$200 million to supportMackenzie VaughanHospital

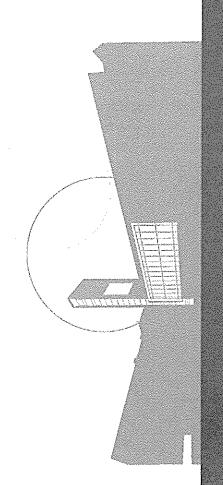


> \$50 million to support
Mackenzie Richmond Hill
Hospital



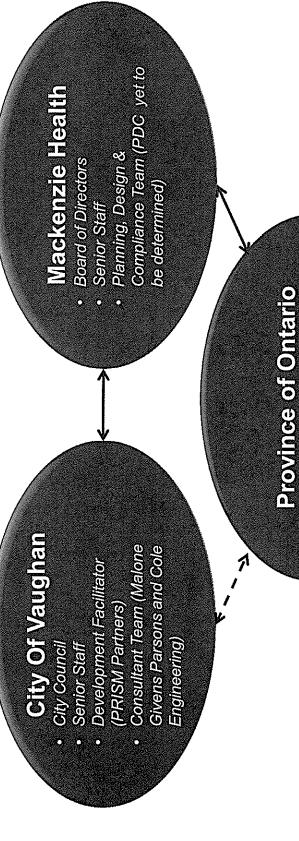


# Coordinating Project Implementation Mackenzie Vaughan Hospital Project





# Coordinating Project Implementation Mackenzie Vaughan Hospital



- Ministry of Infrastructure
   Infrastructure Ontario Project Team

# Mackenzie Vaughan Hospital

# **Project Roles**

Marchenzie THE ST

# City Of Vaughan

(Council, Staff & Development Facilitator)

- Owner of Hospital Lands
  - Ground Lease Lessor
- Precinct Plan Preparation, Review and Approval Zoning By-law Amendment Preparation, Review
- and Approval Draft Plan of Subdivision Preparation, Review and
  - Approval Site Plan Review and Approval (Stage 1)
    - Off-Site Works Delivery
- Building Permit Review and Approval
- Developer of Economic Strategy for Remaining

YVAUGHAN

Medioney.

の様の



က

# Mackenzie Vaughan Hospital

**Project Roles** 

Mackenzie 

# Infrastructure Ontario

- Hospital Site Project Administrator for Design,
  - Build, Finance, and Maintain (DBFM) Contract Prepares RFP for Planning Design and

    - Compliance Team (PDC Team)
      Developer of RFQ and RFP Documents
      Selects **Project Co**. following competitive bid
- Oversees Project Construction Phase

# Project Co.

companies that will Design, Build, Finance Project Co. is a private hospital building over consortia made up of and Maintain the

the 30-year period

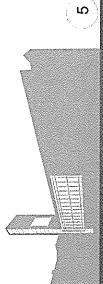


# Mackenzie Vaughan Hospital -

# Key Project Milestones and Dates

d of Directors
Board
$\exists$
and
Council
d by
greement approved
and Bridging
_ _

- Public Information Meeting Preliminary Concept Plan
- Committee of The Whole and Council Site Endorsement of Preliminary Concept Plan
- Commence Precinct Plan Supporting Studies
- Economic Development and Land Optimal Use Report
- Circulation to Departments and Agencies Precinct Plan Report
- Public Hearing Precinct Plan
- Revisions to Studies / Reports and Review By Agencies
- Final Studies / Reports and Sign-off
- Committee of The Whole Technical Report on the Precinct Plan
- Council Approval of Precinct Plan
- Commence Drafting of Ground Lease with MH
- Statutory Public Hearing for Zoning and Subdivision Applications 43.
- Committee of The Whole Technical Report Draft Plan of Subdivision
- Council Enacts By-Law for Zoning and Subdivision 15.
- Final Ground Lease Agreement 16.



Need to consider the integration of infrastructure design and Note:

# **Target Date**

February 28, 2013

February 12, 2013

February 19, 2013

March, 2013

April 30, 2013

April 30, 2013

June 11, 2013

August, 2013

August, 2013

September 24, 2013

October 8 or 29, 2013

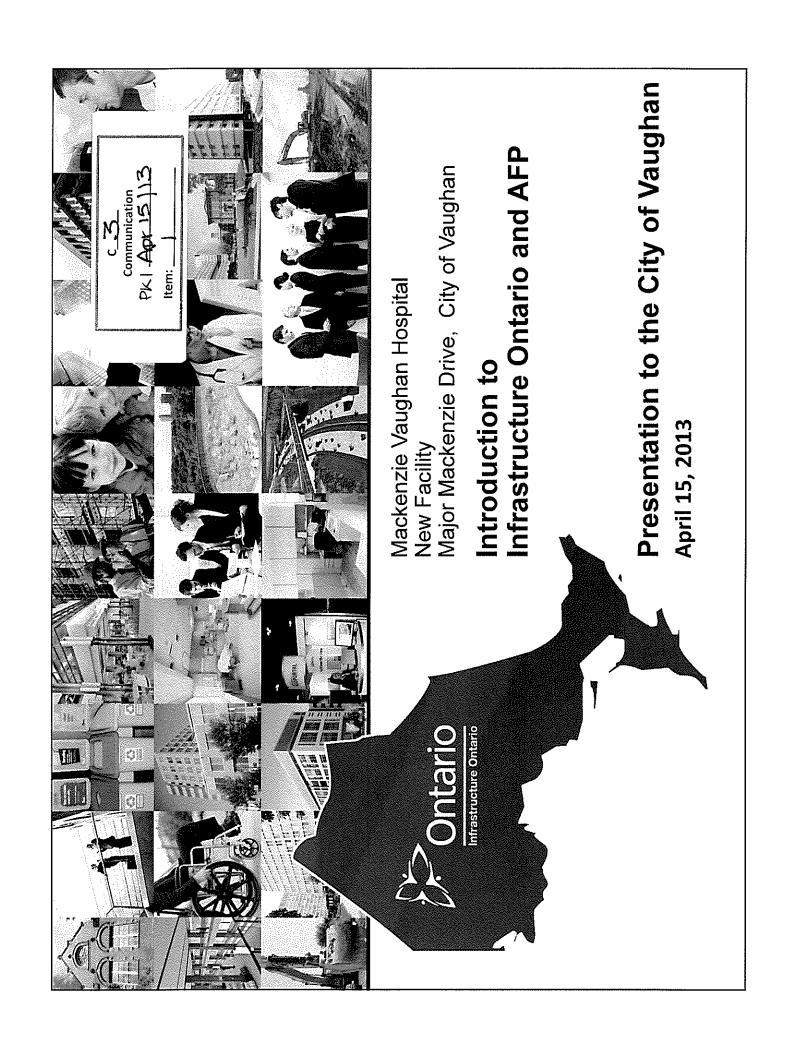
November 1, 2013

November 26, 2013

March, 2014

March/April, 2014

June 1, 2014



# Agenda

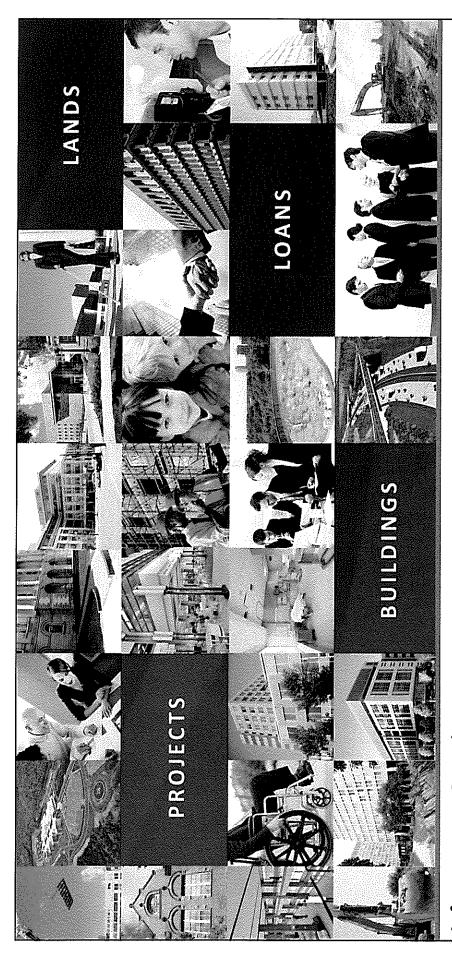
- 1) Background
- 2) AFP Projects in Ontario
- 3) Infrastructure Ontario Major Projects
- 4) What is DBFM
- 5) Risk Allocation
- 6) DBFM Value For Money (VFM)
- 7) DBFM Transaction Phase Timeline
- 8) IO DBFM Projects
- 9) Questions



# Building a Better Tomorrow Framework

- In July 2004, the Province released Building a Better Tomorrow: An Infrastructure Planning, Financing and Procurement Framework.
- The Framework sets out the Province's approach to infrastructure planning, financing and procurement, including when the Province will consider using Alternative Financing and Procurement (AFP) strategies.
- The Framework ensures that all public infrastructure projects, whether AFP or not, adhere to five key principles:
- Public interest is paramount;
- Value for money must be demonstrated;
- Appropriate public control/ownership must be preserved;
- Accountability must be maintained; and
- All processes must be fair, transparent and efficient.

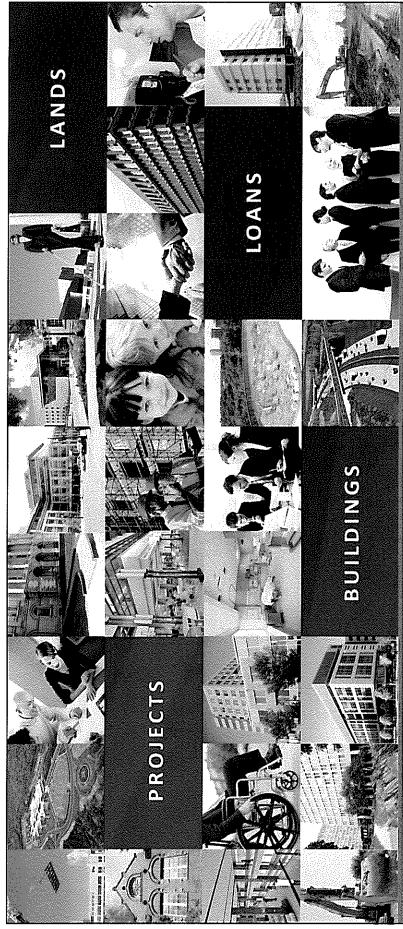




# Infrastructure Ontario

- Crown corporation delivering excellence in major project delivery, lending, real estate management and asset planning.
- Supports Ontario's position as a North American leader for infrastructure delivery and innovation.
- Driven to provide value for money and exceptional service to our customers.





By the numbers

Major Projects:

Loans:

Real Estate Mgmt:

**Ontario Lands:** 

in loans.

Has supported more than 1,560 projects totalling almost \$9.8 billion and has advanced over \$5.25 billion

79 AFP projects valued at approximately \$30 billion, saving taxpayers an estimated \$3 billion, including

hospitals, jails, courthouses, roads, sports facilities and information technology.

Oversees 3,355 projects and a \$258 million forecasted spend through contracts with CBRE, SNC Lavalin and MHPM. Manages 6,000 buildings and structures.

Provides strategic asset planning to ensure optimal investment and maximum utilization of nearly 1 million acres of lands and 6,000 buildings.

# AFP Projects in Ontario

- Projects directed to IO for AFP project delivery across Ontario include:
- Healthcare: over 36 hospitals and health-related facilities
- Justice: 8 courthouses and detention centres
- IT Projects: Government Services Datacentre
- Transit: Air Rail Link Spur, Ottawa Light Rail Transit, Water
- Transportation: Highway 407 extension, Windsor Essex Parkway and Highway Service Centres
- Special Projects: Pan Am Games Athlete's Village and venues, OPP Modernization
- 28 major projects in IO's business development pipeline



# Substantial Completion Achieved

- Bluewater Health
- Centre for Addiction and Mental Health (CAMH)
- Credit Valley Hospital
- Durham Region Courthouse
- Hamilton Health Sciences Hamilton General Hospital
- Hamilton Health Sciences Juravinski Hospital and Cancer Centre
- Kingston General Hospital
- Lakeridge Health Corporation
- LMSC/SJHC London M2P2
- Ministry of Government Services Data Centre
- Montfort Hospital
- North Bay Regional Health Centre
- OPP Modernization
- Ottawa Cancer Centre

- Quinte Health Care Belleville General
- Rouge Valley Health System, Ajax-Pickering
- Roy McMurtry Youth Centre
- Runnymede Healthcare Centre
- Sault Area Hospital
- St. Joseph's Health Care London M2P1
- Sudbury Regional Hospital
- Sunnybrook M-Wing/P&G Fit-out
- Toronto Rehabilitation Institute
- Toronto South Detention Centre
- Trillium Health Centre
- Waterloo Region Consolidated Courthouse
- Windsor Regional Hospital
- Woodstock General Hospital
- Bridgepoint Health
- Markham Stouffvile Hospital
- Niagara Health System

# Projects Under Construction

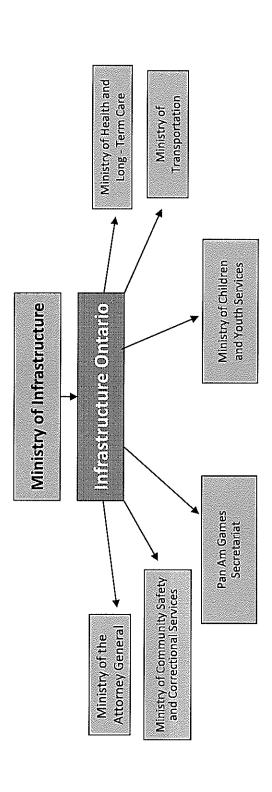
- Air Rail Link Spur
- Forensic Services and Coroner's Complex
- Halton Healthcare Services
- Humber River Regional Hospital
- London Health Sciences Centre St. Joseph's Health Care London M2P3
- Ontario Highway Service Centres
- Pan Am Athletes' Village
- Pan Am Stadia and Velodrome
- Pan American Aquatics Centre, Field House and Canadian Sport Institute Ontario
- Quinte Consolidated Courthouse

- Royal Victoria Regional Health Centre
- South West Detention Centre
- St. Joseph's Health Care London's Specialized Mental Health Care and Forensic Mental Health Care
- St. Joseph's Health Care West 5th Campus
- St. Thomas Consolidated Courthouse
  - The Rt. Hon. Herb Gray Parkway
- Thunder Bay Consolidated Courthouse
- Waypoint Centre for Mental Health Care
- Women's College Hospital

719

# INFRASTRUCTURE ONTARIO - MAJOR PROJECTS

- Manages the planning, design and delivery of major public infrastructure projects.
- Projects are delivered primarily through an Alternative Financing and Procurement (AFP) approach, which uses private financing to strategically rebuild infrastructure, on time and on budget.
- Infrastructure Ontario works in partnership with its client Ministries and Co-Sponsor Clients in managing infrastructure projects.





# ROLE OF INFRASTRUCTURE ONTARIO - MAJOR PROJECTS

- Leads pre-transaction, transaction, procurement and implementation of projects starting with the preparation of the MOU, PDC RFP, Request for **DBFM Qualifications and RFP Documents**
- Invites bids through Request for Proposals to pre-qualified Proponent **Teams**
- Negotiates with Proponents to achieve Commercial & Financial Close
- Monitors the construction project with the Co-Sponsor, ensuring completion on time, on budget and within scope



# ALTERNATIVE FINANCING & PROCUREMENT (AFP) OVERVIEW

Delivers public projects through established and tested processes and controls.

Utilizes private sector experience and expertise in the delivery of projects.

Projects can be delivered using a Build Finance (BF), Design Build Finance (DBF) or a Design Build Finance Maintain (DBFM).

Private Expertise

BF

DBF

DBFM

Standardization

Procurement Process

Delivery of Public Infrastructure On Time

Ontario mentente

# Design-Burld-Finance-Maintain (DBFM) Mode

# Alternative Finance and Procurement (AFP) DBFM Model:

- Risk Transfer model that looks to Private Sector experience and expertise.
- Consortia teams (Bidders/Proponents known as Project Co) are formed.
- "D" Design to be completed by Project Co Design Team (Architect lead).
- "B" Build (construction) to be completed by General Contractor (Leads the Design and Build teams).
- "F" Finance is often led by the Consortium lead (Developer/Financier).
- "M" Maintain is the Building Maintenance provider who contracts with
- extends financing and risk transfer over a 30 year concession period. There is a facilities maintenance and management agreement, that
- There is a long-term stream of payments through the payment mechanism that results in a monthly unitary charge with a capital and operating



# DBFM Model

# AFP: Design-Build-Finance-Maintain (DBFM) Trecelfitionell

Public Sector Risks

**Private Sector Risks** 

Funivational Program

O'COLDENHARION OF

Design

Proprieting the proprietion

Finamonig

Петтетте

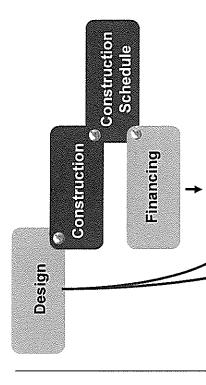
Lifewyole

Facility
Availability,
Performance
& Asset Value

Public Sector Risks

Private Sector Risks

Functional Program Project Specific Output Specifications



www.infrastructureontario.ca

& Asset Value

Performance

Availability,

Facility

✓ Maintenance

Scheduled

Lifecycle

# Risk Allocation under the DBFM Mode

Risk is allocated to the party best able to manage and/or mitigate the risk

Examples of risks transferred to the private sector:

Private Sector

- Obligation to build to output specifications, maintain schedule, perform

maintenance according to FM specifications, absorb any deficiency in design and hand back the facility according to the Project Agreement

- Risks related to geotechnical conditions of the site

Examples of risks retained by the public sector:

-Sponsor initiated scope changes

-Functional program

(Hospital, MoHLTC)

Risks allocated to

- Municipal approvals

- Land related risks

# Examples of risks shared:

- Supervening Events (Force Majeure, Relief Events etc)

Shared

- Compensation on Termination (Project Co / SPV default, convenience etc)

All risk allocation is specified in the Project Agreement and Schedules between the Private Sector and Public Sector



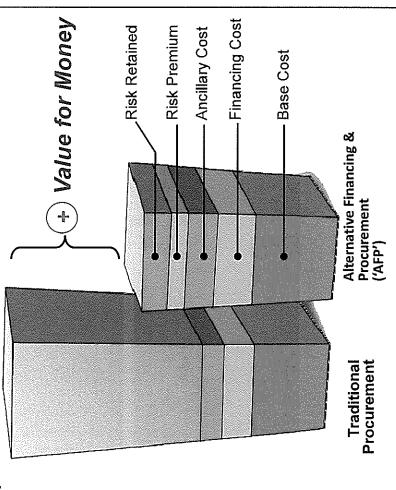
# Value For Money (VFM) and AFP

A VFM assessment compares the cost of delivering a project under two different delivery models to determine which provides the lower estimated total project cost

# Cost categories include:

- Retained Risks (by Public Sector)
- Risks best managed by the public sector stay with the public sector
- Risk Premium
- Private sector charge for assuming transferred
- Ancillary Costs
- Legal and financial advisory fees, certifier costs,
- Financing Costs
- Cost associated with funding the project
- Base Costs
- Construction, Lifecycle, Operating, Maintenance

VFM is only achieved if the higher cost elements under AFP are more than offset by the reduction of retained risks

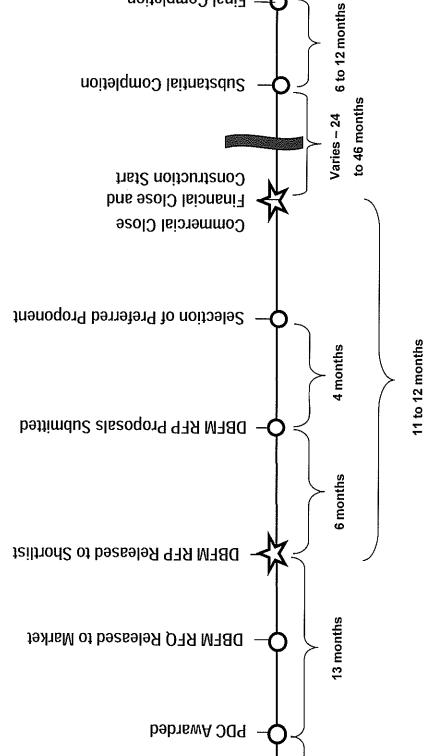




# Design-Build-Finance-Maintain (DBFM)

 Quality of construction / facility Risks Transferred to Project Co: Banks / Investors management Financing Schedule Design Price Facilities Management Provider Infrastructure Ontario Hospital Sponsor operated facility Project Company Managed/ bayment Confracion Services / Investment ---- Payment/Dividends Compliance Architect Design



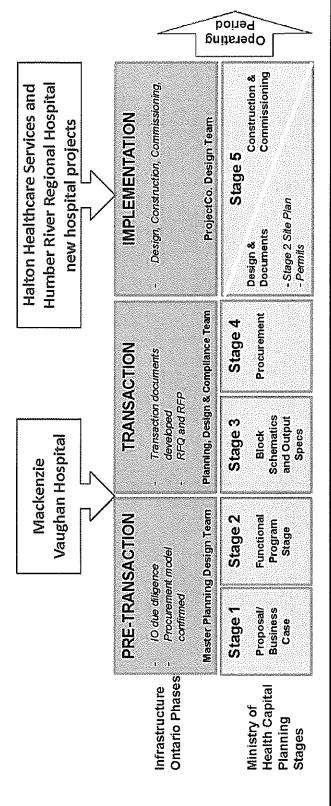


Final Completion

# DBFM Model – Transaction Phase Timeline

# New Hospital Steps









1.8 million square feet Construction 30% complete

www.infrastructureontario.ca



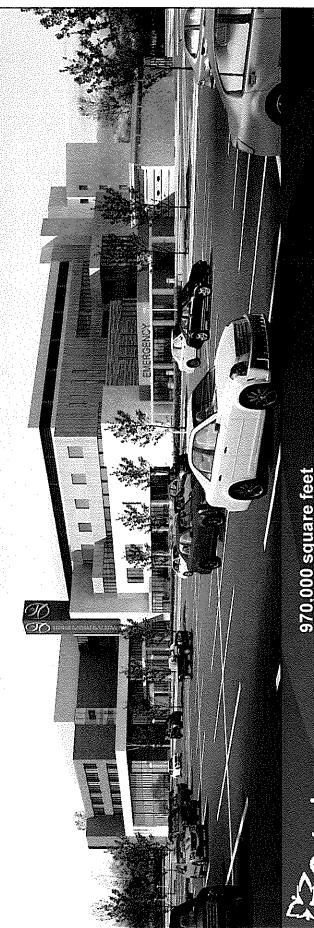




1.3 million square feet Construction 30% complete

www.infrastructureontario.ca

# IO DBFM Projects Niagara Health System

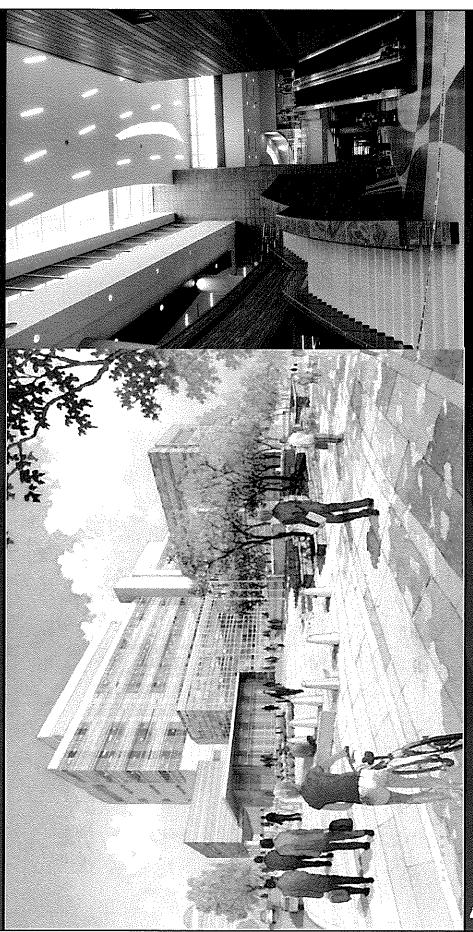


970,000 square feet Construction 100% complete

www.infrastructureontario.ca

21



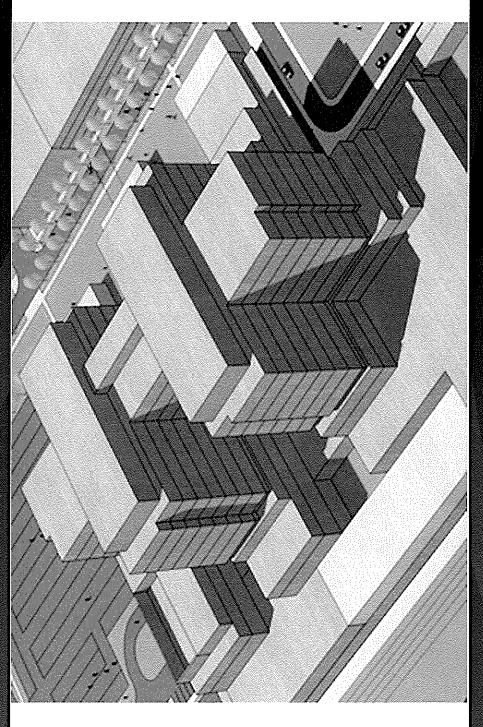




423,000 square feet Construction 100% complete

www.infrastructureontario.ca

# 23





Stage 2 Concept Approximately 1.1 million square feet



# PRIORITIES AND KEY INITIATIVES COMMITTEE APRIL 15, 2013

# MACKENZIE HEALTH AND INFRASTRUCTURE ONTARIO MOVING FORWARD WITH HOSPITAL PLANNING WARD 1

## Recommendation

The City Manager, the Commissioners of Planning, Engineering and Public Works, and Legal & Administrative Services & City Solicitor recommend:

That the staff report and the presentation of Infrastructure Ontario be received for information.

# **Contribution to Sustainability**

Ensuring a development plan which supports the timely hospital development and maximizes economic development opportunities helps achieve the community objectives of providing health care and economic development on the lands.

# **Economic Impact**

There is no economic impact resulting from this report.

# **Communications Plan**

Not applicable

## **Purpose**

The purpose of this report is to provide a presentation from Mackenzie Health and Infrastructure Ontario on the progress on moving forward with Mackenzie Vaughan Hospital.

## **Background - Analysis and Options**

Mackenzie Health has completed the Stage 2 submission to the Ministry of Health and Long Term Care for the Mackenzie Vaughan Hospital project on March 1, 2013.

Infrastructure Ontario will be making a presentation on the Alternative Finance and Procurement (AFP) model and will provide Council with information on the Design Build Finance and Maintain (DBFM) process. The DBFM process has been used throughout Ontario for other large scale projects.

It is important that Council be aware of the process as it moves forward to facilitate the hospital project and maintain the hospital development schedule.

## Relationship to Vaughan Vision 2020/Strategic Plan

A hospital in Vaughan is one of Council's highest priorities.

# **Regional Implications**

None

## Conclusion

Staff recommend that the presentation of Mackenzie Health and Infrastructure Ontario be received for information.

# **Attachments**

None

# Report prepared by:

Heather Wilson Director of Legal Services

Respectfully submitted,

Clayton D. Harris City Manager John MacKenzie Commissioner of Planning

Paul Jankowski Commissioner of Engineering & Public Works MaryLee Farrugia Commissioner of Legal & Administrative Services & City Solicitor