EXTRACT FROM COUNCIL MEETING MINUTES OF OCTOBER 29, 2013

Item 19, Report No. 42, of the Committee of the Whole, which was adopted, as amended, by the Council of the City of Vaughan on October 29, 2013, as follows:

By approving the following:

That consideration of this matter be deferred to the Council meeting of November 19, 2013;

That Planning and Legal staff provide a report on the following:

- 1. Concerns raised regarding setting a precedent with respect to this application;
- 2. How the application will be dealt with in a site-specific by-law; and
- 3. Whether the site-specific by-law could be open to challenge; and

That the following Communications be received:

- C6. Mr. Frank Greco, dated October 24, 2013;
- C7. Commissioner of Planning, dated October 24, 2013;
- C16. Mr. Ken Schwenger, KARA, P.O. Box 202, Kleinburg, dated October 28, 2013; and
- C17. KARA Communications Committee, dated October 28, 2013.

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OFFICIAL PLAN AMENDMENT FILE OP.12.008 ZONING BY-LAW AMENDMENT FILE Z.12.022 SITE DEVELOPMENT FILE DA.12.022 HERITAGE HILL DEVELOPMENTS (II) CORPORATION WARD 1 - VICINITY OF ISLINGTON AVENUE AND NASHVILLE ROAD

The Committee of the Whole recommends:

- 1) That consideration of this matter be deferred to the Council meeting of October 29, 2013, for an opportunity for staff, the applicant, and the Kleinburg and Area Ratepayers' Association to meet and discuss outstanding issues and that if required such discussions take place at an evening meeting;
- 2) That staff provide a communication to the Council meeting of October 29, 2013, on the chronological details of community consultation with respect to this application;
- 3) That the following deputations be received;
 - 1. Mr. Robert Klein, Kleinburg and Area Ratepayers' Association, Daleview Court, Kleinburg; and
 - 2. Mr. Frank Greco, Islington Avenue, Kleinburg; and
- 4) That the following Communications be received:
 - C10 Mr. Ken Schwenger, Kleinburg and Area Ratepayers' Association, Kleinburg, dated October 9, 2013; and
 - C12 Ms. Louise Zembal, Kleinburg BIA, Kleinburg, dated October 11, 2013.

Recommendation

The Commissioner of Planning and Director of Development Planning recommend:

1. THAT Official Plan Amendment File OP.12.008 (Heritage Hill Developments (II) Corporation) BE APPROVED, to amend OPA #601 (Kleinburg-Nashville Community Plan), as amended by OPA #633 (Kleinburg Commercial Core Plan), specifically to amend the policies respecting the "Mainstreet Commercial" designation on the subject lands shown on Attachment #3, as follows:

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- a) permit a small scale mixed-use development to include a commercial component and a residential component, where the residential component is not contained within the same building as the commercial component and is also located atgrade;
- b) permit a maximum Floor Space Index (FSI) for the overall development on the site of 1.014;
- c) permit a maximum building height of 12.7 m to the highest point of the roof surface for Building "C"; and,
- d) permit parking to occur between the main building (Building "C") and the public street (Islington Avenue).
- 2. THAT should the implementing Official Plan Amendment for File OP.12.008 (Heritage Hill Developments (II) Corporation) be approved by Vaughan Council (approval authority), that the new City of Vaughan Official Plan 2010 (VOP 2010), which was adopted by Vaughan Council on September 7, 2010 (as modified on September 27, 2011, March 20, 2012, and April 17, 2012) as further modified and endorsed by Region of York Council on June 28, 2012, and has been approved, in part, by the Ontario Municipal Board on July 23, 2013, be further modified respecting the policies for the "Mainstreet Commercial" designation as follows:
 - a) permit a small scale mixed-use development to include a commercial component and a residential component, where the residential component is not contained within the same building as the commercial component and is also located at-grade;
 - b) permit a maximum building height of 12.7 m to the flat roof for Building "C; and,
 - c) permit parking to occur between the main building (Building "C") and the street.
- 3. THAT Zoning By-law Amendment File Z.12.045 (Heritage Hill Developments (II) Corporation) BE APPROVED, specifically to amend Zoning By-law 1-88, to rezone the subject lands shown on Attachment #2 from R1 Residential Zone to C11 Mainstreet Commercial Zone with site-specific exceptions identified in Table 1 of this report.
- 4. THAT Site Development File DA.12.045 (Heritage Hill Developments (II) Corporation) BE APPROVED, to permit the conversion of 2 existing heritage dwellings to commercial buildings and to permit a new 3-storey residential apartment building with 28 apartment dwelling units, as shown on Attachments #4 to #8 inclusive, subject to the following conditions:
 - a) that prior to the execution of the Site Plan Letter of Undertaking or Agreement:
 - the final site plan, signage details indicating the location of the off-site parking for commercial and residential visitors, building elevations and landscaping plans shall be approved to the satisfaction of the Vaughan Development Planning Department and the Vaughan Cultural Services Division;
 - ii) the final site grading, servicing, stormwater management, noise, transportation and lighting plans and reports, including the traffic impact and parking study, shall be approved to the satisfaction of the Vaughan Development/Transportation Engineering Department;

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- iii) the Owner shall satisfy the waste management requirements of the Vaughan Public Works Department Solid Waste Management; and,
- iv) the Owner shall provide the City with an executed agreement, which shall be registered on title for the combined 10462 Islington Avenue (Canadiana Square) and 10472 Islington Avenue (Canadiana House) site with respect to providing 23 parking spaces for the use of the subject lands to accommodate commercial and residential visitors, and an easement for access onto 10462 Islington Avenue (Canadiana Square) and 10472 Islington Avenue (Canadiana House);
- b) that the Site Plan Letter of Undertaking or Agreement include the following conditions:
 - that prior to the issuance of a Building Permit, the Owner shall pay the City, Region and Board of Education Development Charges in accordance with the City of Vaughan Development Charge By-law in effect at the time of payment;
 - ii) that prior to the initiation of any development on the subject lands:
 - 1. A designated substance survey (DSS) is undertaken on the existing buildings on-site given their age; and,
 - 2. Any abandoned wells on-site be properly decommissioned in accordance with Ontario Regulation 903 (as amended);
 - iii) that the Owner shall have entered into an agreement with the Owner(s) of the combined 10462 Islington Avenue (Canadiana Square) and 10472 Islington Avenue (Canadiana House) site for the provision of 23 at-grade parking spaces for the use of the subject lands to accommodate off-site parking for commercial and residential visitors, and an easement for access onto 10462 Islington Avenue (Canadiana Square) and 10472 Islington Avenue (Canadiana House);
 - iv) that the Owner shall pay cash-in-lieu of the dedication of parkland equivalent to 1 ha per 300 units or 5% of the value of the subject lands or units for the residential portion, whichever is greater, and 2% for the commercial portion prior to the issuance of a Building Permit, in accordance with the Planning Act and the City's approved "Cash-in-Lieu of Parkland Policy". The Owner shall submit an appraisal report prepared by an accredited appraiser for approval by the Vaughan Legal Services Department, Real Estate Division, and the approved appraisal shall form the basis of the cash-in-lieu payment;
 - v) that the Owner shall agree to notify both the Ministry of Tourism and Culture and the City of Vaughan Recreation and Culture Department (Cultural Services Division) immediately in the event that:
 - 1. archaeological resources are found on the property during grading or construction activities, to which the Owner must cease all grading or construction activities; and,

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- 2. human remains are encountered during grading or construction activities, to which the proponent must cease all grading or construction activities. The Owner shall contact York Region Police, the Regional Coroner and the Registar of the Cemeteries Regulation Unit of the Ministry of Consumer and Business Services;
- vi) that the Owner shall contact Enbridge Gas Distribution to discuss installation and clearance requirements for service and metering facilities with the Enbridge Customer Connections Department, arrange for the installation of the gas plant prior to the commencement of the asphalt paving or landscaping, and provide, if required, easements at no cost to Enbridge Gas Distribution; and,
- vii) that the Owner shall agree to consult with Canada Post to determine the locations of a suitable mailbox/mailroom location to Canada Post's specifications.
- 5. THAT Council pass the following resolution with respect to the allocation of sewage capacity from the Kleinburg Servicing Scheme and water supply capacity from the York Water Supply System in accordance with the Servicing Capacity Distribution Protocol dated October 15, 2013, and to be approved by Vaughan Council on October 29, 2013.

"IT IS HEREBY RESOLVED THAT Site Development File DA.12.045 (Heritage Hill Developments (II) Corporation) be allocated sewage capacity from the Kleinburg Servicing Scheme and water supply capacity from the York Water Supply System for a total of 28 residential units."

Contribution to Sustainability

The applications implement the following Goals and Objectives of Green Directions Vaughan:

Goal 2: To ensure sustainable development and redevelopment

• Objective 2.3: To create a City with sustainable built form

Goal 3: To ensure that getting around in Vaughan is easy and has a low environmental impact

- Objective 3.1: To develop and sustain a network of sidewalks, paths and trails that supports all modes of non-vehicular transportation
- Goal 4: To create a vibrant community where citizens, businesses and visitors thrive
 - Objective 4.1: To foster a City with strong social cohesion, an engaging arts scene, and a clear sense of its culture and heritage
 - Objective 4.2: Ensure that the City of Vaughan attracts businesses and investment that will result in well-paying jobs for Vaughan citizens, a sustainable tax base and continuing prosperity into the 21st century

In accordance with the goals and objectives identified above, the Owner has advised that the following, but not limited to, sustainable site and building features will be included in the proposed development:

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- a) Sustainable Site:
 - i) using local building and plant material to reduce energy consumption (i.e. minimize transportation distance);
 - ii) providing locker rooms in the underground parking areas to accommodate bikes and at-grade short term bicycle parking spaces;
 - iii) using organic mulch to retain water and suppress weeds; and,
 - iv) planting drought tolerant vegetation;
- b) Stormwater Management:
 - i) detaining stormwater on site to reduce the amount sent to the storm sewer;
 - ii) using planted swales/outfalls to enhance water quality;
 - iii) reducing pollution by treating stormwater on site (i.e., stormceptor stormwater treatment system whereby oils, grease and sediment are separated from the stormwater); and,
 - iv) using open grid paving (i.e. unit pavers) to promote some infiltration;
- c) Water Efficiency:
 - i) installing low-flow water toilets, faucets and showerheads in all residential bathrooms;
- d) Materials and Resources:
 - i) retaining and restoring 2 heritage buildings;
- e) Energy and Atmosphere:
 - i) providing high level of thermal insulation; and,
 - ii) providing energy efficient lighting.

Economic Impact

There are no requirements for new funding associated with this report.

Communications Plan

On October 12, 2012, a Notice of Public Hearing was circulated to all property owners within 150 m of the subject lands, and to the Kleinburg and Area Ratepayers' Association. Two written comments were received through the notification with the following comments:

- i) October 30, 2012 correspondence from S. Davis and the Davis Family, Islington Avenue, respecting the height and size of Building "C" not being in keeping with the character of Kleinburg; and, the proposal contributing to traffic congestion and parking shortages in the Mainstreet Area; and,
- ii) December 17, 2012 correspondence from the Kleinburg and Area Ratepayers' Association respecting the overall scope and size being too large and the density too high for the proposed development which is not appropriate for the commercial core of a historic, heritage village; the concerns regarding traffic, safety and the impact to the residential properties to the east; the proposed modifications to the Official Plan policies to allow for a mixed-use development that does not provide at-grade commercial; the proposed building height being too high and that exceeds the maximum building height of 9.5 m not being enforced; and parking shortages.

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The concerns noted above will be discussed in the report.

The recommendation of the Committee of the Whole to receive the Public Hearing report of November 6, 2012, and to forward a comprehensive technical report to a future Committee of the Whole meeting, was ratified by Vaughan Council on November 20, 2012.

Purpose

The Owner has submitted the following applications on the subject lands shown on Attachments #1 and #2:

1. Official Plan Amendment File OP.12.008 to amend OPA #601 (Kleinburg-Nashville Community Plan), as amended by OPA #633 (Kleinburg Commercial Core Plan), specifically to amend the policies respecting the "Mainstreet Commercial" designation as follows for the subject lands shown on Attachment #3:

	Official Plan Policies for the Mainstreet Commercial Designation	Proposed Amendments to OPA #601 as amended by OPA #633
a.	Permitted uses include small scale mixed-use buildings with at-grade commercial uses and an upper floor residential component.	Permit in Building "C", residential use only, where the commercial uses are located in separate buildings.
b.	Permit a maximum Floor Space Index (FSI) ranging between 0.2 and 1.0.	Permit a maximum Floor Space Index (FSI) of 1.014.
C.	Maximum Building Height of 9.5m measured above finished grade.	Permit a maximum height for Building "C" of 12.7m (3-storeys) measured to the top of a flat roof.
d.	No parking within the Mainstreet Commercial designation shall be permitted between the main building (Building "C") and a public street.	Permit parking to be located between the main building (Building "C") and a public street (Islington Avenue).

- 2. Zoning By-law Amendment File Z.12.022 to amend Zoning By-law 1-88, specifically, to rezone the subject lands from R1 Residential Zone to C11 Mainstreet Commercial Zone, and to amend the permitted uses and the development standards of Zoning By-law 1-88 as identified in Table 1 of this report; and,
- 3. Site Development File DA.12.056 to permit the conversion of 2 existing heritage dwellings to commercial buildings and to permit a new 3-storey residential apartment building with 28 apartment dwelling units, as shown on Attachments #4 to #8 inclusive. The proposed development statistics are as follows:

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3,084.07 m ² / 0.308 ha
40.1 m
62.6 m
1.014
90.8 units per hectare
47.6% (1468.8 m ²)
3,130 m ²
Commercial GFA = 366 m^2
Residential GFA = $2,764 \text{ m}^2$
1,098.3 m ² /35.6%
652.52 m ² / 21.2%

	Building A	Building B	Building C
Use & Total Gross Floor Area	Commercial (Existing Heritage Building)	Commercial (Existing Heritage Building)	Residential (Proposed New Building)
Alta	144.8 m ² (98.8 m ² Eating Establishment and 46 m ² Outdoor Patio)	221.2 m ² (Eating Establishment or Retail Use)	2,764 m ²
Height	1 storey (4.77 m)	1.5 storeys (4.26 m)	3 storeys (12.7 m to the top of roof)
Parking Required (Zoning By-law 1-88)	23.1 (Eating Establishment - 16 spaces/100 m ² of GFA)	35.3 (Eating Establishment - 16 spaces/ 100 m ² of GFA) The parking requirement for the highest use demand is used as there are multiple uses proposed.	49 (42 - 1.5 Residential Apartment spaces/unit, plus 7 - 0.25 Visitor spaces/unit)
Parking Required (108 Spaces)	59		49
Parking Provided	1	0	26

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Units/Amenity Area	1 Bedroom with a Den	2 Bedroom	
Unit Total By Bedroom	20	8	
Total Units		28	
Amenity Area by Bedroom (Determined)	400 m ² (20m ² /Unit)	440 m ² (55m ² /Unit)	
Amenity Area (Required)	840 m ²		
Amenity Area by	Common Use Interior Amenity Area = 79.15 m^2		
Use	Common Use Exterior Amenity Area = 652.51 m^2		
	Semi-Private Exterior Amenity Area = 624.20 m^2		
Amenity Area	Private Exterior Amenity Area - Balconies/Terraces = 245.82 m ²		
(Total Provided)	977.48 m ²		

Background - Analysis and Options

Location

The subject lands shown on Attachments #1 and #2 are located on the east side of Islington Avenue, south of Nashville Road. The subject lands have a total lot area of 0.308 ha and frontage of 40.1 m. The surrounding land uses are shown on Attachment #2.

Supporting Documentation

The following reports were submitted in support of the applications on the subject lands:

- *Heritage Square Planning Justification Report*, dated June 20, 2012 by Metropolitan Consulting Inc.;
- *Heritage Impact Assessment Heritage Square,* dated June 12, 2012 by Stephen Bernatt, Architect;
- Research Report into the History of the Buildings, the People and the Events Associated with 10423 and 10429 Islington Avenue, Kleinburg, dated May 25, 2012 by Bruce Corley CAHP;
- Phase 1 Environmental Site Assessment Heritage Square, dated April 23, 2012 by Forward Engineering and Associates Inc.;
- *Geotechnical Investigation Proposed Heritage Square,* dated March 15, 2012 by Forward Engineering and Associates Inc.;
- *Traffic Impact and Parking Study*, dated May 17, 2012 and revised September 2013 by Mark Engineering;
- *Parking Study*, dated June 18, 2013 by Mark Engineering;
- Functional Servicing and Stormwater Management Report Proposed Mixed Use Development (Heritage Hill), dated March 20, 2012 and revised March 13, 2013 and May 22, 2013 by Condeland Engineering Ltd.;
- Environmental Noise Report, dated June 22, 2012 by Jade Acoustics Inc.; and
- Tree Inventory and Plan of Preservation for 10423 and 10429 Islington Avenue, dated March 9, 2012 by Charles Tree Service.

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Official Plan - Land Use Designation/Uses/Density

i) Region of York Official Plan

The subject lands shown on Attachment #2 are designated "Urban Area" by the Region of York Official Plan (Regional Official Plan Amendment (ROPA) 52), which permits a wide range of residential, commercial, industrial and institutional uses. The proposal conforms to the Regional Official Plan.

ii) Official Plan Amendments #600 and #633

The subject lands are designated "Mainstreet Commercial" by OPA #601 (Kleinburg-Nashville Secondary Plan), as amended by OPA #633 (Kleinburg Commercial Core Plan). The Official Plan permits the following uses within the Mainstreet Commercial designation:

- retail store;
- personal service shop;
- business and professional office; and,
- small-scale mixed-use developments with at-grade commercial uses and an upper floor residential component.

The Official Plan provides specific development and design criteria to maintain a traditional mainstreet commercial character, to provide for a pedestrian-friendly form of development, and to be compatible with the existing building form and residential areas and uses within the Kleinburg-Nashville Heritage Conservation District. These development and design criteria include limiting buildings up to a maximum height of 9.5 m, and providing for a Floor Space Index ranging between 0.2 and 1.0. Further, the Mainstreet Commercial policies do not permit parking between the main building and a public street, and requires cash-in-lieu of parking where there is a parking deficiency.

The Owner has submitted a proposal on the subject lands, shown on Attachments #4 to #8, for restoring two existing heritage detached dwelling units previously used for residential purposes which are to be converted for commercial use, and is proposing to develop a new 3-storey low-rise building for residential use only for 28 apartment units with a maximum building height of 12.7m, and a total combined on-site Floor Space Index of 1.014. The proposal does not entirely comply with the Official Plan, and requires amendments to the policies of the "Mainstreet Commercial" designation.

The "Mainstreet Commercial" designation requires that for mixed-use commercial and residential development that there be at-grade commercial uses and the upper floor(s) be of a residential use. This proposal provides for commercial uses in the existing heritage buildings (Buildings "A" and "B") facing Islington Avenue and residential use exclusively in the proposed building (Building "C") at the rear of the subject lands shown on Attachment #4. Given that the subject lands propose both commercial, which provides direct access to the public sidewalk along Islington Avenue, and residential on the subject lands, the proposal maintains the intent of the Official Plan by providing for a mixed-use development.

The Official Plan permits a maximum building height of 9.5 m above the finished grade. The building height is calculated based on the average finished grade at the front of the building. The building height for Building "C" is 12.7 m, which includes the underground parking entrance, shown on Attachment #7. The increased height is due to the topography of the subject lands which slopes to the south and east in order to accommodate the underground parking area and provide a building design in keeping with the heritage policies for the Kleinburg-Nashville Heritage Conservation District. The development on the subject lands also proposes a Floor Space Index of 1.014, which is a negligible increase above the maximum Floor Space Index of 1.0 in the Official Plan.

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The "Mainstreet Commercial" designation does not permit any parking between the main building (Building "C") and a public street (Islington Avenue). The subject lands are providing 6 parking spaces between the main building and a public street. The parking spaces, which includes a barrier-free space, are to service both commercial buildings along Islington Avenue on the subject lands shown on Attachment #4. The Owner is proposing to provide landscaping to screen the parking spaces. Also, the parking spaces and driveway areas are to be paved in decorative pavers to complement the pedestrian walkway to provide a more visible pleasing environment. There is also additional parking to the east of Building "B", which is not visible from the street. A total of 10 at-grade parking spaces are being proposed, and as there is a deficiency of parking spaces, the elimination of the 6 parking spaces is not feasible. The provision of landscaping and decorative pavers, as well as, the location of the heritage buildings, to mitigate the visibility of the parking spaces from the street, is acceptable.

The "Mainstreet Commercial" policies stipulate cash-in-lieu of parking is required where the proposal does not provide the required amount of parking and the supporting Parking Study determines that the proposed parking cannot accommodate the expected demand. The funds from the cash-in-lieu of parking would be dedicated to managing existing parking resources and /or the establishment of new parking facilities. However, the applicant has demonstrated through their parking study that the proposed parking supply can accommodate the expected demand, and therefore, cash-in-lieu of parking is not applicable to the subject development as confirmed by the Vaughan Development/Transportation Engineering Department and Vaughan Development.

Zoning By-law 1-88 requires 60 parking spaces for the commercial uses proposed on the subject lands shown Attachment #4 as indicated in the following breakdown by use:

Parking Required (Zoning By-aw 1-88)	59 Eating Establishment Use: 16 spaces/100 m ² of GFA (366 m ²)
Parking Provided	10

The Owner proposes 10 at-grade parking spaces for the commercial and/or residential visitor use. There would be 26 underground parking spaces for the residential use. Eight of the underground parking spaces include a tandem parking space which would bring the Owner's parking calculation to 34 parking spaces underground. The Owner's total parking proposed would be 44 parking spaces. However, the City does not recognize tandem parking, which therefore cannot be included in the parking calculation, resulting in the parking space deficiency being 72 parking spaces (108-36 spaces) based on the parking requirements in Zoning By-law 1-88, as detailed earlier in the report in item 3 of the purpose section.

The Owner's *Parking Study* dated September 2013 determined that the subject lands require a total of 59 parking spaces to support both the commercial, residential and residential visitor parking. The *Parking Study* relied on the parking requirements contained in the City's draft parking study report, *Review of Parking Standards Contained Within the City of Vaughan's Comprehensive Zoning By-law*, dated March 2010 by the IBI Group, which indicated that a total of 59 parking spaces are required for the commercial (being eating establishments for the two commercial buildings), residential and residential visitor parking spaces for the subject lands.

The subject lands are proposing 36 on-site parking spaces, where 26 parking spaces are provided underground for the residential users and 10 parking spaces are provided at-grade for

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the commercial (eating establishment) use and residential visitor users. The shortage of 23 parking spaces (59-36) can be addressed by providing parking off-site at the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue), which is owned by the same Owner as the subject lands.

The Parking Study undertook a review of the parking required on the Canadiana Square and Canadiana House site in order to demonstrate that this site can accommodate the parking from the subject lands shown on Attachment #2. The mixed-use residential and commercial Canadiana Square and Canadiana House site requires 86 parking spaces in accordance with the parking requirements in Zoning By-law 1-88 for the C11 Mainstreet Commercial Zone. Specifically, 59.6 parking spaces (at 6 spaces/100 m² of GFA) for the commercial use (994 m² of GFA), 22.5 parking spaces (at 1.5 spaces per unit) for the residential use (15 apartment units) and 3.8 parking spaces (at 0.25 spaces per unit) for the residential visitor use. The Parking Study's analysis finds that this site, based on the application of the parking requirements in the City's draft parking study report. Review of Parking Standards Contained Within the City of Vaughan's Comprehensive Zoning By-law, requires 58 parking spaces to support the existing mixed-use residential and commercial development. The parking spaces required for the commercial component would be 40.3 spaces, the residential component would be 14.6 spaces and the residential visitor component would be 3 spaces. At the highest peak of parking usage on the site, 42 spaces were used. Through the Parking Study analysis, there was a difference of 28 parking from the required parking in accordance with Zoning By-law 1-88 to what would be required to support the demand on the site. Based on the Parking Study's findings, 23 parking spaces can be provided on the Canadiana Square and Canadiana House site for the subject lands.

The Owner's *Parking Study* concludes the following (in part):

- "- The parking demand for the site cannot be met on the site, even if the tandem parking spaces are included in the supply.
- There is a parking space surplus at the Canadiana Square that could serve the excess demand for the site.
- An agreement for Canadiana Square to provide sufficient spaces to serve the proposed development should be reachable.

Therefore, the overall conclusion is that sufficient parking can be provided to serve the proposed development."

The Vaughan Development/Transportation Engineering Department has reviewed the *Parking Study* and advised that, "the proposed parking supply (26 underground plus 10 surface parking plus 23 off-site parking) is found adequate based on supporting analysis provided in the Consultant's report (*Traffic Impact and Parking Study*, dated May 17, 2012 and revised September 2013 by Mark Engineering). The recommended parking supply is also comparable to the City's draft parking study report, *Review of Parking Standards Contained Within the City of Vaughan's Comprehensive Zoning By-law*, dated March 2010 by the IBI Group."

The *Parking Study* recommends that the parking shortage could be addressed by providing parking off-site across the street for the subject lands at Canadiana Square and Canadiana House, which is owned by the same Owner of the subject lands. The Development Planning Department can support the provision of off-site parking for the proposal. Accordingly, the Owner of the subject lands and the Owner(s) of the lands at Canadiana Square and Canadiana House, shall be required to register an agreement on title for the subject lands and the Canadiana Square and Canadiana House lands whereby 23 parking spaces and access to the parking

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spaces on the Canadiana Square and Canadiana House lands are provided for the subject lands. The site plan letter of undertaking or agreement will require that the 23 off-site parking spaces and access to the spaces has been registered, prior to the execution of the site plan letter of undertaking or agreement. Conditions to this effect are included in the recommendation of this report.

iii) <u>City of Vaughan Official Plan 2010</u>

The subject lands are designated "Low-Rise Mixed-Use Mainstreet Commercial" by the City of Vaughan Official Plan 2010 (VOP 2010) as an Area Specific Policy under Section 12.4 of Volume 2. Volume 1 VOP 2010 was adopted by Vaughan Council on September 7, 2010 (as modified September 27, 2011, March 20, 2012, and April 17, 2012) as further modified and endorsed by Region of York Council on June 28, 2012, and approved, in part, by the Ontario Municipal Board on July 23, 2013. Volume 2 of VOP 2010 was adopted by Vaughan Council on September 27, 2010 (as further modified on March 20, 2012) and is also pending approval by the OMB. Both Volume 1 and Volume 2 constitute VOP 2010 for the subject lands as policies in Volume 1 may be applicable to lands within Volume 2.

The "Low-Rise Mixed-Use Mainstreet Commercial" designation permits buildings up to a maximum height of 9.5 m, with a floor space index ranging between 0.2 and 1.0 and includes the following uses:

- retail store;
- personal service shop;
- business and professional office; and,
- small-scale mixed-use developments with at-grade commercial uses and an upper floor residential component.

VOP 2010 has policies that do not permit parking between the main building and a public street, as well as, policies respecting cash-in-lieu of parking. The proposal does not entirely conform to VOP 2010. The Low-Rise Mixed-Use Mainstreet Commercial polices of VOP 2010 would need to be amended to implement the proposal on the subject lands.

iv) Amendments to In-effect and New Official Plans

The Development Planning Department can support the approval of Official Plan Amendment Application OP.12.008, to apply appropriate land use policies to both the in-effect and new Official Plans to implement the proposed mixed-use commercial and residential development, as discussed above and identified in the recommendation of this report.

Kleinburg-Nashville Heritage Conservation District

The subject lands includes two heritage residential buildings that are to be retained, restored and converted for commercial use. Building "A" (10423 Islington Avenue) was built circa 1920 in the Edwardian Style and Building "B" (10429 Islington Avenue) was built circa 1870 in the Victorian Gothic Revival (or Ontario Gothic Vernacular) style. Both buildings have had additions to the rear of the buildings which will be demolished, along with the detached garage and deck for Building "A".

Building "A" and Building "B" are designated under Part V of the *Ontario Heritage Act*, as part of the Kleinburg-Nashville Heritage Conservation District Guidelines, with Building "B" included in the Listing of Buildings of Architectural and Historical Value, the City of Vaughan's Register of Property of Cultural Heritage Value as per Part IV, Subsection 27 of the *Ontario Heritage Act*. Designated buildings are protected by By-law and shall be preserved. Proposed changes to properties designated within a Heritage Conservation District must be in keeping with the heritage

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character of the building, the historical streetscape and must be in conformance with the Heritage Conservation District Plan and Design Guidelines. A further discussion is provided later in the Vaughan Cultural Services section of this report.

<u>Zoning</u>

The subject lands are zoned R1 Residential Detached Zone by Zoning By-law 1-88. The Owner submitted Zoning By-law Amendment File Z.12.022 to amend Zoning By-law 1-88, specifically, to rezone the subject lands from R1 Residential Zone (single detached dwellings) to C11 Mainstreet Commercial Zone, as shown on Attachment #2, and amend the permitted uses and development standards of Zoning By-law 1-88. The following site-specific zoning exceptions are required to implement the proposal as shown on Attachments #3 to #8:

	By-law Standard	Zoning By-law 1-88, C11 Mainstreet Commercial Zone Requirements	Proposed Exceptions to Zoning By-law 1-88, C1 Mainstreet Commercial Zone
a.	Definitions	 i) "Mixed Use Development Mainstreet" means a building or part of a building that contains permitted commercial uses and residential uses in combination, excluding a hotel, motel or tourist home, provided that all main residential uses are located in a storey above the first storey, except for entrances and lobbies which are located on the first floor and accessory uses, such as but not limited to storage, mechanical and laundry facilities, which may be permitted to be located in a basement or cellar. ii) "Lot" means a parcel of land fronting on a street separate from any abutting land to the extent that a Consent contemplated by Section 49 of the Planning Act, R.S.O. 1983 would not be required for its conveyance. For the purpose of this paragraph, land defined in an application for a building permit shall be deemed to be a parcel of land and a reserve shall not form part of the lot. 	 i) "Mixed Use Development Mainstreet" means a building or part of a building that contains permitted commercial uses and residential uses in combination, and where the permitted commercial uses and permitted residential uses are in separate buildings on the same lot, excluding a hotel, motel or tourist home, and provided that residential uses can be located on the ground floor and in a storey above the first storey, including entrances and lobbies which are located on the first floor and accessory uses, such as but not limited to storage, mechanical and laundry facilities, which may be permitted to be located in a basement or cellar. ii) "Lot" means to deem the two existing lots to be one lot for the purposes of zoning regardless of the number of buildings or structures erected and regardless of any conveyances, easements, or condominiums, and whether the buildings or structures have or do not have a common basement or are or are not connected below or above finished grade.

Table 1:

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b.	Permitted Uses	Small scale mixed-use with at-grade commercial uses facing the street, and an upper floor residential component.	 i) Small scale mixed-use development where the commercial use component (Buildings "A" and "B") that faces a public street, and the residential use component (Building "C"), are in separate buildings. ii) An outdoor patio may be established in association with any permitted commercial use and shall be subject to Subsection 6.8.4 in Zoning By-law 1-88. iii) Permit only an Apartment Dwelling, up to a maximum of 28 units in Building "C".
C.	Minimum Parking Requirements	 i) Eating Establishment: 16 spaces/100 m² GFA @ 366 m² (59 spaces) + ii) Residential Apartment Units: 1.5 spaces/unit @ 28 units (42 spaces) + iii) Residential Visitor: 0.25 spaces/unit@ 28 units (7 spaces) Total Required Parking Spaces = 108 spaces 	 i) *Eating Establishment Use: 8 spaces/100 m² @ 366 m² (29.28 spaces) + ii) Residential Use (plus 6 Tandem Parking - which are not recognized as part of the parking calculation): 0.8 spaces/1 bedroom unit @ 20 units (16 spaces) and 1 spaces/2 bedroom unit @ 8 units (8 spaces) = (24) + iii) *Residential Visitor: 0.2 spaces/unit @ 28 units (5.6 spaces) Total Proposed Parking = 59 spaces (rounded) *36 spaces will be provided on site, and 23 parking spaces will be provided off-site for the commercial and residential visitor users at the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue).

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d.	Minimum Parking Space and Barrier Free Parking Space Size (Length x Width)	6 m x 2.7 m Parking Space 6 m x 3.9 m Barrier Free Parking Space	 i) 5.8 m x 2.7 m for 10 underground parking spaces (Tandem parking spaces located in the underground parking area are not recognized as parking spaces and therefore the parking space adjacent to the tandem parking space would be 6 m or greater in length.) ii) 5.8 m x 3.9 m for 1 underground barrier free parking space
e.	Parking Space Location	A parking area shall not be located closer to a street line than the main building (Building "C") on the lot.	 i) Permit a parking area to be located between a street line and the main building (Building "C") on the lot. ii) Permit 23 parking spaces off-site for the commercial and residential visitors at the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue.
f.	Parking and Access Requirements (Parking Area for Multiple Dwelling)	A strip of land not less than three (3) metres in width around the periphery of an outdoor parking area and within the lot on which the said parking area is situated shall be used for no other purpose than landscaping, but this shall not prevent the provision of access driveways across the said strip.	A strip of land not less than 1.2 metres in width around the periphery of an outdoor parking area to the north. (A 3 m wide landscape strip will be provided where the parking area directly abuts Islington Avenue)
g.	Loading Space Requirements	Loading Space Size: iv) 9 m length v) 3.5 m width vi) 4.2 vertical clearance	Loading Space Size: vii) 33 m ² area viii) 2.44 m vertical clearance

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h.	Minimum Landscape Strip Width Abutting a Street (Islington Avenue)	6 m	1.2 m (in front of Buildings "A" and "B"; 3 m in front of parking)
i.	Minimum Landscape Strip Width Abutting a Residential Zone	2.4 m	 1.5 m (north lot line – Building "B") 0 m (north lot line – Building "C" for the extent of the exterior stairs) 0.5 m (south lot line - for the extent of Building "A")
j.	Minimum Front Yard (Islington Avenue)	1 m	1.2 m (Buildings "A" and "B")
k.	Maximum Front Yard (Islington Avenue)	6 m	35 m (Building "C")
I.	Minimum Rear Yard (East)	15 m	4 m (Building "C")
m.	Minimum Interior Side Yard	1.8 m	1.5 m (north lot line - Building "B") 0 m (north lot line - Building "C" for the extent of the exterior stairs) 0.5 m (south lot line - Building "A")
n.	Maximum Lot Coverage	30%	47.6%
0.	Maximum Building Height (Top of Roof Surface)	9.5 m	12.7 m (3-storeys) (Building "C")
p.	Maximum Gross Floor Area	1,850.44 m ² (0.6 times the Lot Area)	3,130 m ² (1.014 times the Lot Area)

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q.	Minimum Interior Side Yard Setback from a Residential Zone	2.4 m	1.5 m (north lot line - Building "B") 0 m (north lot line - Building "C" for the extent of the exterior stairs) 0.5 m (south lot line - Building "A")
r.	Accessory Uses, Buildings and Structures - Minimum Interior Side Yard (Raised Patio)	1.8 m	0.5 m (south lot line - Building "A")

The Development Planning Department has reviewed the proposed site-specific exceptions to Zoning By-law 1-88 and provides the following comments:

i) <u>Definitions/Permitted Uses</u>

Zoning By-law 1-88 defines "Mixed Use Development Mainstreet Commercial" to be a building that contains both commercial and residential uses where the commercial use is at-grade and the residential use is on the upper floor(s) above the commercial use. This proposal provides for commercial uses in the existing heritage buildings (Buildings "A" and "B") facing Islington Avenue and the residential use is exclusively in the proposed building (Building "C") at the rear of the subject lands shown on Attachment #4. Given that the subject lands propose both commercial, which provides direct access to the public sidewalk along Islington Avenue, and residential on the subject lands, the proposal maintains the intent of providing for a mixed-use development which still maintains commercial uses to support the mainstreet commercial area. The Owner, due to the amalgamation of the two properties has requested that the two lots be deemed one lot for the purposes of the proposal.

The C11 Mainstreet Commercial Zone, which implements the "Mainstreet Commercial" policies of the Official Plan, requires at-grade commercial uses and upper floor residential uses in a small-scale mixed-use development. In order to implement the proposal, the residential building for up to a maximum of 28 apartment dwelling units, where there is no commercial use at-grade in the same building, is to be added as a permitted use. The Owner proposes an eating establishment use for Building "A", which includes a 46 m² outdoor patio. The renovation plans to the heritage building (Building "A") will include providing a patio door to access the raised wood patio, which will require approval and a permit from Heritage Vaughan. Should the eating establishment uses change in the future to another permitted use, the Owner wants to be able to use the outdoor patio regardless of the future use. The use of the outdoor patio can contribute to providing private outdoor amenity area and function as a gathering place. The Owner is proposing 28 apartment dwellings for the residential building. Due to the limitation of parking being provided for the residents, the number of permitted apartment units will be limited to not exceed 28 apartment dwellings

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ii) <u>Parking Spaces/Requirements</u>

The subject lands do not provide the parking required to support the commercial (eating establishments) use, residential apartment use and residential visitor use in accordance with Zoning By-law 1-88, which requires a total of 108 parking spaces as follows:

Eating Establishment: 16 spaces/100 m² GFA @ 366 m² (59 spaces)

Residential Apartment: Units: 1.5 spaces/unit @ 28 units (42 spaces)

Residential Visitor: 0.25 spaces/unit @ 28 units (7 spaces)

The Owner proposes 10 at-grade parking spaces for the commercial and/or residential visitor use. There will be 26 underground parking spaces for the residential use. Eight of the underground parking spaces include a tandem parking space which would bring the Owner's parking calculation to 34 parking spaces underground. The Owner's total parking proposed would be 44 parking spaces. However, the City does not recognize tandem parking, which therefore cannot be included in the parking calculation, resulting in the parking space deficiency being 72 parking spaces (108-36 spaces) based on the parking requirements in Zoning By-law 1-88.

The Owner's *Parking Study*, dated September 2013, determined that the subject lands require a total of 59 parking spaces to support all of the commercial (eating establishments), residential and residential visitor uses, in accordance with the following reduced standards, which are in keeping with the City's draft parking study report, *Review of Parking Standards Contained Within the City of Vaughan's Comprehensive Zoning By-law*.

Eating Establishment: 8 spaces/100 m² GFA @ 366 m² (29.28 spaces)

Residential Apartment: 0.8 spaces per 1 bedroom unit @ 20 units and 1 space per 2 bedroom unit @ 8 units (24 spaces)

Residential Visitor: 0.2 spaces/unit @ 28 units (5.6 spaces)

As the subject lands can only support 36 on-site parking spaces, the shortage of 23 parking spaces can be addressed by providing parking off-site at the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue), which is owned by the same Owner as the subject lands: The Owner's *Parking Study*, dated September 2013, concluded the following (in part):

- "- The parking demand for the site cannot be met on the site, even if the tandem parking spaces are included in the supply.
- There is a parking space surplus at the Canadiana Square that could serve the excess demand for the site.
- An agreement for Canadiana Square to provide sufficient spaces to serve the proposed development should be reachable.

Therefore, the overall conclusion is that sufficient parking can be provided to serve the proposed development."

The Owner's Parking Study's findings concluded that in accordance with the the City's draft parking study report, Review of Parking Standards Contained Within the City of Vaughan's

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Comprehensive Zoning By-law, the Canadiana Square and Canadiana House site requires 58 parking spaces to support the existing mixed-use residential and commercial development, as discussed earlier in this report. The site has 86 parking spaces, and therefore, as 58 parking spaces are required, there are 28 parking spaces available to support the subject lands. Based on the *Parking Study's* findings, 23 parking spaces can be provided off-site on the Canadiana Square and Canadiana House site for the subject lands.

The Vaughan Development/Transportation Engineering Department has reviewed the *Parking Study* and advised that the parking analysis is acceptable. The Vaughan Development Planning and Legal Services Departments would be required to ensure that the Owner registers an agreement(s) on title for the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue) to provide 23 parking spaces and access to the parking spaces for the subject lands. Furthermore, the site plan would need to provide appropriate signage for the subject lands to indicate the location of off-site parking for the commercial and residential visitors. Conditions respecting these requirements are included in the recommendation of this report.

The Owner is requesting an exception to the length of the parking space from a minimum of 6 m to 5.8 m for the 9 parking and 1 barrier free parking spaces. This is a minor reduction from the zoning standard due to the Owner providing 1.5 m long lockers in the underground garage at the end of the parking space to accommodate the residents' requirements, as well as, to provide a storage area for bicycles.

iii) Parking Location/Area/Access Requirements

The C11 Mainstreet Commercial Zone prohibits a parking area between the main building (Building "C") and the street (Islington Avenue) in order to maintain a visually pleasing environment. The proposal provides for 6 parking spaces, one of which includes a barrier-free parking space, on the south side of and parallel to Building "B", which are between Building "C" and Islington Avenue. The location of the parking area, which serves the commercial uses in the two heritage buildings are located along and face Islington Avenue, and will be screened from the street with a mix of deciduous trees and deciduous and coniferous shrub plantings, as well as, the decorative concrete unit pavers on the driveway and parking area to minimize the parking areas visual impact. The retention of the existing heritage buildings and the proposed building and site configuration limits the location of parking resulting in some parking being visible from the street. Accordingly, the zoning requirement of a parking area not being closer to the street than the main building (Building "C) can be supported. Further, a 3 m wide strip of landscaping will abut the parking area, where it abuts Islington Avenue and at the east end of the parking area. However, there is a pedestrian walkway connection that is 1.5 m wide on the north side of the parking spaces, and a 1.2 m wide walkway behind Building "B", in front of the other easterly parking area, which does not allow for a full 3 m wide landscape strip to be provided. The location of the existing heritage buildings, as well as, maintaining the driveways required 6 m width, and the parking spaces required 6 m length, prohibits providing a 3 m landscaping strip around the periphery of the two parking areas. In front of the existing heritage buildings (Buildings "A" and "B"), a 1.2 m wide landscape strip will be provided.

The zoning would need to be amended to permit 23 parking spaces off-site for the commercial and residential visitors at the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue), instead of on-site on the subject lands. An agreement(s) will need to be registered on title for the combined site of Canadiana Square (10462 Islington Avenue) and Canadiana House (10472 Islington Avenue) to provide 23 parking spaces and access to the parking spaces for the subject lands.

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iv) Loading Space Requirements

A loading space is not required for commercial uses where the gross floor area is 500 m² or less. The gross floor area proposed for the subject lands totals 366 m². The modification to the loading space requirements is to accommodate a pick-up area for the waste management vehicles servicing the commercial and residential uses and creates an area of 33 m² which is larger than the 31 m² (9 m length x 3.5 m width) but in a different area configuration. The vertical clearance modification for the door for the residential buildings refuse/recycling room is for bins and not for vehicles.

v) Landscaping Strip Widths/Front Yard

The Owner undertook a survey of the property, as part of the detailed site plan work, and is providing the dimensions for incorporation into a Zoning By-law to recognize the landscaping strip widths abutting Islington Avenue and the surrounding Residential Zone, as well as, the front yards for the existing heritage buildings (Buildings "A" and "B"). The Zoning By-law will reflect the yard and landscaping requirement for the existing buildings as identified in Table 1.

vi) <u>Maximum Front/Minimum Rear Yards</u>

The location of the existing heritage buildings (Buildings "A" and "B") and the provision of a driveway to the subject lands necessitates Building "C" being located further from the street than the maximum distance of 6 m and providing a 4 m rear yard.

vii) Interior Side Yard/Setback to a Residential Zone/Accessory Uses, Buildings & Structures

The reduction to the interior side lot lines is due to the location of the existing heritage buildings (Buildings "A" and "B"). The Zoning By-law will reflect the yard and landscaping requirement for the existing buildings as identified in Table 1. No side yard is being provided to the north lot line of Building "C" for the extent of the exterior stairs which creates a pedestrian connection to the rear yard. The reduction applies only for the portion of the building and is deemed to be minor.

viii) Lot Coverage/Gross Floor Area

The zoning permits a maximum lot coverage of 30%. The Owner proposes a maximum lot coverage of 47.6% to facilitate the development shown on Attachment #4. The lot coverage of the proposed building on the subject lands is 35.75%, slightly higher than the zoning requirement. The inclusion of the gross floor area and outdoor patio area for the existing heritage buildings (Buildings "A" and "B") of 11.8%, which results in the lot increase to 47.6%. As the existing heritage buildings are being maintained, the actual increase is 5.75% for the new development (Building "C"). In addition, marginal increase to the Floor Space Index of 0.14 is minor. The increase to the lot coverage and Floor Space Index is in keeping with the intent of the Official Plan.

ix) Building Height

The zoning permits a maximum building height of 9.5 m above the finished grade. The building height is calculated based on the average finished grade at the front of the building. The building height is 12.7 m for the Building "C" proposal, which includes the underground parking entrance, shown on Attachment #7. Specifically, the 3 storey building facing Islington Avenue, if the zoning definition was not applied with respect to the averaging of the grade would be 10.43 m to the top of the flat roof. The increased height is due to the topography of the subject lands which slopes to the south and east in order to accommodate the underground parking area and provide a building in the design style for a 19^{th.} Century Inn for the residential use in keeping with the heritage policies for the Kleinburg-Nashville Heritage Conservation District.

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x) <u>Summary of Zoning Exceptions</u>

In summary, these modifications to the Official Plan and exceptions to the Zoning By-law maintain the intent of providing for a commercial mainstreet environment in keeping with the Kleinburg-Nashville Heritage Conservation District. A number of the modifications to the parking area, loading, yard and lot coverage requirements is as a result of retaining and restoring the existing heritage buildings (Buildings "A" and "B") for commercial use, which is encouraged for the mainstreet commercial area. For the reasons discussed above, the Development Planning Department can support the proposed zoning exceptions, subject to the conditions of approval included in the recommendation of this report.

Site Plan Review

The Vaughan Development Planning Department is satisfied with the proposed site plan, landscaping and building elevations, as shown on Attachments #3 to #8 inclusive, subject to providing signage indicating the location and/or sharing of parking for the commercial and/or residential visitor users. The final site plan, landscape plan and building elevations must be approved to the satisfaction of the Development Planning Department.

Vaughan Development/Transportation Engineering Department

The Vaughan Development/Transportation Engineering Department has no objections to the proposal and requires that the final site grading, servicing, stormwater management and lighting plans, and supporting reports including the Functional Servicing Report, Traffic Impact and Parking Study, and Environmental Noise Assessment, be addressed to their satisfaction.

The Development/Transportation Engineering Department has reviewed the following:

- Site Screening Questionnaire and Certificate;
- Phase 1 Environmental Site Assessment Heritage Square, dated April 23, 2012 by Forward Engineering and Associates Inc.; and,
- Geotechnical Investigation Proposed Heritage Square, dated March 15, 2012 by Forward Engineering and Associates Inc.

Based on the Engineering Department's review of the documents, the City is satisfied with the assessed environmental condition of the subject lands and no further environmental items are required by the City at this time. The City, however, recommends that prior to the initiation of any development on-site, which is included in the recommendation of this report:

- i) A designated substance survey (DSS) is undertaken on the existing buildings on-site given their age; and,
- ii) Any abandoned wells on-site be properly decommissioned in accordance with Ontario Regulation 903 (as amended).

The Owner's *Parking Study* dated September 2013 supports the subject development with a reduced parking supply of 59 spaces (26 underground plus 10 at-grade parking plus 23 off-site parking) over the Zoning By-law 1-88 requirement of 108 spaces. The submitted study report concludes that the on-site available parking spaces of 36 spaces (26 underground plus 10 at-grade parking) would not be sufficient for the proposed development (28 residential units plus Eating Establishment having total GFA of 366 m²).

In order to estimate the parking demand of the subject development, the study utilized survey data of the following similar type of facilities (these developments are located in close proximity to the subject lands):

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- Canadiana Square at 10462 Islington Avenue & Canadiana House at 10472 Islington Avenue; and,
- 10499 Islington Avenue and 2 & 4 Kellam Street.

According to the parking utilization survey/data at the above mentioned developments, 23 additional spaces would be required to serve the proposed development. The estimated number of parking spaces (36 on-site plus 8 tandem parking plus 23 off-site parking spaces) is also considered appropriate based on the preliminary findings of the City of Vaughan Draft Parking Standards completed by IBI Group.

The study recommends that "there is a parking space surplus at the Canadiana Square (owned and managed by the subject lands' Owner) that could serve the excess parking demand of the proposed development". Furthermore as per the letter by the Owner dated September 16, 2013, "The off-site parking arrangement can be managed for both sites by the same property owner, using similar restrictions for all Heritage Square tenants. Commercial leases would restrict all commercial tenants and their staff to park at the rear of Canadiana Square and residential tenants to park underground at Heritage Square (subject lands). This would allow all 10 surface parking spaces on the subject lands to be used by customers only. Signage located at several locations in the parking lot would also be used to restrict surface parking to "Customers only".

The proposed parking supply (26 underground plus 10 surface parking plus 23 of-site parking) is found adequate based on supporting analysis provided in the Consultant's report. The recommended parking supply is also comparable to the IBI Draft Parking Standard. However formalizing the proposed off-site parking arrangement requires further input by the Development Planning and Legal Services Departments.

Vaughan Public Works Department - Solid Waste Management

The proposed refuse and recycling methods for this development meet the requirements of the City's Waste Collection Design Standards to the satisfaction of the Public Works Department, subject to the modifications required for the Building "C" waste storage room exterior roll-up door height being revised to a minimum of 2.44 m to allow space so that the bins can be maneuvered in and out without interfering with the Trisorter 3 cubic yard bins.

Garbage and recycling pick-up and snow removal on the site will be privately administered and the responsibility of the building operator/future residents.

Vaughan Recreation and Culture Department - Cultural Services Division

The Vaughan Cultural Services Division has reviewed the proposal and advises that the subject lands contain Building "A" (10423 Islington Avenue), which was built circa 1920, in the Edwardian Style and Building "B" (10429 Islington Avenue), which was built circa 1870, in the Victorian Gothic Revival (or Ontario Gothic Vernacular) style. Both buildings have had additions to the rear of the buildings, which will be demolished, along with the detached garage and deck for Building "A". Buildings "A" and Building "B" are designated under Part V of the *Ontario Heritage Act*, as part of the Kleinburg-Nashville Heritage Conservation District Guidelines, with Building "B" included in the Listing of Buildings of Architectural and Historical Value, the City of Vaughan's Register of Property of Cultural Heritage Value as per Part IV, Subsection 27 of the *Ontario Heritage Act*. Designated buildings are protected by By-law and shall be preserved. Buildings "A" and "B" are being restored and preserved for commercial use. Building "C" proposes a design approach approved in the Guidelines for a 19^{th.} Century Inn for residential use. As such, all renovations, alterations and new development on the subject lands will require a Heritage Permit with Heritage Vaughan Committee approval, in addition to any other City approval such as Building Permits or Planning Application approvals.

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On May 22, 2013, Heritage Vaughan recommended approval of the proposal, which was endorsed by Vaughan Committee of the Whole at its meeting on June 11, 2013 and was adopted by Vaughan Council on June 25, 2013, subject to the following conditions:

- "1) That Heritage Vaughan approve the subject proposal at 10423 and 10429 Islington Avenue which includes the demolition of rear additions to the buildings on the property and the detached garage and deck at 10423 Islington Avenue; and,
- 2) That the new residential development at the rear of the site, Building "C" be subject to the following conditions:
 - i) That proposed building materials be reviewed and approved by Cultural Services staff.
 - ii) That the proposed ground sign be no higher than 1.8 metres and no wider than 1.1 metres.
 - iii) Second floor window above the entrance on Building "C" be removed or changed.
 - iv) Windows on Building "C" be changed to 6/6 double hung windows.
 - v) All eaves returns be executed properly on Building "C".
 - vi) Doors on Building "C" be changed to style A, B, C, or D on p.85 of Guidelines.
 - vii) Windows on Building "B" be changed to 2/2 double hung.
 - viii) Window sills be added to windows on Building "B".
 - ix) Front door on Building "B" be replaced with A, B, C, or D, Section 9.2.3, p.85.
- 3) That the applicant be advised that if there are any new changes as a result of addressing issues from review by other departments, a new submittal for review for the Heritage Vaughan Committee may be required and any previous approval granted may be deemed invalid based on the new information provided."

The Cultural Services Division advises that subject to several design changes, the proposed development contains an architectural style precedent found in the Guidelines and generally conforms to the Nashville-Kleinburg Heritage Conservation District Guidelines.

Further, the Cultural Services Division advises of the following conditions for site plan approval for the subject lands:

- i) compliance with the applicable Zoning By-law be confirmed by the Building Standards and Development Planning Departments;
- ii) review and approval by the Cultural Services Division/Heritage Vaughan Committee and issuance of a Heritage Permit;
- iii) all material samples and specifications must be submitted to Cultural Services for review; and,
- iv) the Owner is to be aware that the subject parcel of land lies in an area identified as being of high archaeological potential in the City's database of archaeological resources. As such, the Owner is advised that the following standard clauses apply:
 - 1. in the event that archaeological resources are found on the property during grading or construction activities, the Owner must cease all grading or construction activities; and,

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2. in the event that human remains are encountered during grading or construction activities, the Owner must cease all grading or construction activities. The Owner shall contact York Region Police, the Regional Coroner and the Registar of the Cemeteries Regulation Unit of the Ministry of Consumer and Business Services.

The Cultural Services Division has no objection to the approval of the mixed commercial and residential development, and supports the proposal, subject to the conditions included in the recommendation of this report.

Vaughan Development Finance and Investments Department

The Vaughan Development Finance and Investments Department has advised that prior to the issuance of a Building Permit, the Owner shall pay the City, Region and Board of Education Development Charges in accordance with the City of Vaughan Development Charge By-law in effect at the time of payment, which will be included as a condition in the Site Plan Letter of Undertaking.

Vaughan Real Estate Division

The Vaughan Real Estate Division has advised that the Owner shall be required to pay cash-inlieu of the dedication of parkland equivalent to 1 ha per 300 units or 5% of the value of the subject lands or units for the residential portion, whichever is greater, and 2% for the commercial portion, prior to the issuance of a Building Permit, in accordance with the Planning Act and the City's approved "Cash-in-Lieu of Parkland Policy". The Owner shall submit an appraisal report prepared by an accredited appraiser for approval by the Vaughan Legal Services Department, Real Estate Division, and the approved appraisal shall form the basis of the cash-in-lieu payment. A condition of approval to this effect is included in the recommendation of this report.

York Region (Public) District School Board

The York Region (Public) District School Board has no objections to the proposal, as the *Functional Servicing and Stormwater Management Report - Proposed Mixed Use* Development (Heritage Hill), dated March 20, 2012 and revised March 13, 2013 and May 22, 2013 in support of the proposal has been reviewed, and the Board is satisfied that the proposed revised stormwater drainage for the development, which will connect to the existing storm sewer, will eliminate overland flow drainage onto Kleinburg Public School. The Board requests that due to the proximity of the proposed development to the Kleinburg Public School, that the City implement appropriate safety measures during the construction for school related pedestrian traffic.

Enbridge Gas Distribution

Enbridge Gas Distribution has no objections to the applications. Enbridge advises that at this time, there is not a commitment by Enbridge Gas Distribution to service this site, or to service this site by a given date or that there will be no costs for servicing this site. The Owner is to contact the Enbridge Customer Connections Department at their earliest convenience to discuss the installation and clearance requirements for service and metering facilities. The Owner is to arrange for the installation of the gas plant prior to the commencement of the asphalt paving and landscaping. In the event that easements are required to service the development, the Owner will provide easements at no cost to Enbridge Gas Distribution. This is included in the conditions of approval in the recommendation of this report.

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Canada Post

Canada Post has no objections to the proposal subject to the Owner installing and maintaining a centralized mailbox facility to the satisfaction of Canada Post, which is included as a condition in the recommendation of this report.

Relationship to Vaughan Vision 2020/Strategic Plan

This report is consistent with the following initiatives set forth in the Vaughan Vision 2020/Strategic Plan:

i) Lead and Promote Environmental Sustainability

The Owner will be incorporating the sustainable site and building features identified in this report.

The proposed development includes a three stream waste disposal system, which will contribute to increasing the waste diversion targets as part of the Greening Vaughan strategy.

The proposed landscape plan includes drought tolerant plant material to promote water efficiency.

- ii) <u>Plan and Manage Growth & Economic Vitality</u> The proposed development implements the City's current Official Plan and the Growth Management Strategy as set in Vaughan Official Plan 2010.
- iii) <u>Preserve Our Heritage and Support, Diversity, Arts & Culture</u> The Owner is proposing to retain and use/upgrade 10423 and 10429 Islington Avenue in the proposed development. The Vaughan Cultural Services Division and Heritage Vaughan Committee have reviewed the proposal and supports the proposed development subject to the comments in this report.

iv) Enhance and Ensure Community Safety/Health and Wellness

The proposed development includes amenity space and bicycle storage facilities to enhance the City's existing inventory of public amenity space.

Regional Implications

The subject lands shown on Attachment #2 are designated "Urban Area" by the Region of York Official Plan (Regional Official Plan Amendment (ROPA) 52), which permits a wide range of residential, commercial, industrial and institutional uses. The ROPA 52 area has been identified as "Strategic Employment Lands" by the Regional Official Plan.

The proposal was reviewed by the Region's Transportation and Community Planning Department, and based on the review, the proposed Official Plan Amendment appears to be a routine matter of local significance. Furthermore, in accordance with Regional Official Plan Policy 7.2.7, the proposed Official Plan Amendment does not adversely affect Regional planning policies or interests.

Pursuant to Regional Council authorization, the Official Plan Amendment is exempted from approval by Regional Planning Committee and Council. Further, the Region has no objections to the approval of the proposal and has no conditions of approval for the proposal. Should Vaughan Council approve the subject Official Plan Amendment Application OP.12.008, the final approval of the implementing Official Plan Amendment will rest with the City of Vaughan.

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Conclusion

Official Plan Amendment File OP.12.008 to amend the Mainstreet Commercial policies of the Official Plan; Zoning By-law Amendment File Z.12.022 to rezone the subject lands from R1 Residential Zone to C11 Mainstreet Commercial Zone with site-specific exceptions; and, Site Development File DA.12.056 to facilitate a mixed-use development where the commercial uses, which will be in existing heritage buildings that will be restored, and a new 12.7 m (3-storey) high residential building for 28 apartment dwelling units, have been reviewed in accordance with the policies of the Official Plan, the Kleinburg-Nashville Heritage Conservation District Plan, the requirements of Zoning By-law 1-88, comments from City Departments and external public agencies, and the area context.

The Vaughan Development Planning Department is satisfied that the proposed mixed commercial and residential development as shown on Attachments #4 to #8 inclusive is appropriate and compatible with the existing and permitted uses in the surrounding area. Accordingly, the Development Planning Department can support the approval of the Official Plan Amendment, Zoning By-law Amendment and Site Development Applications, subject to the recommendations in this report.

Attachments

- 1. Context Location Map
- 2. Location Map / Zoning
- 3. Schedule A-1 to Official Plan Amendment (OPA) #601
- 4. Site Plan
- 5. Proposed Elevations Building "A" (Existing)
- 6. Proposed Elevations Building "B" (Existing)
- 7. Proposed Elevations Building "C"
- 8. Landscape Plan

Report prepared by:

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(A copy of the attachments referred to in the foregoing have been forwarded to each Member of Council and a copy thereof is also on file in the office of the City Clerk.)